WRID, Lyon County and Bowman Protestants

EXHIBIT

184

Joint Comments of the Walker River Paiute Tribe and the United States of America to the Report and Petition for Approval of Budget and Approval of Rate of Assessment for the Year July 1, 2012 Through June 30, 2013, and for Approval of the Audit Report for the Year Ended June 30, 2011, filed May 16, 2012 in the Walker River Action

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| 8 | UNITED STATES DISTRICT COURT | |
| 9 | DISTRICT OF NEVADA | |
| 10 | DISTRICT OF NEVADA | |
| 10 | UNITED STATES OF AMERICA, |) |
| 11 | DI : (:00 |)IN EQUITY NO. C-125-ECR |
| 12 | Plaintiff, | JOINT COMMENTS OF THE |
| 13 | WALKER RIVER PAIUTE TRIBE, | WALKER RIVER PAIUTE TRIBE AND THE UNITED STATES OF |
| 14 | Plaintiff-Intervenor, |)AMERICA TO THE REPORT AND)PETITION FOR APPROVAL OF |
| 15 | VS. | BUDGET AND APPROVAL OF RATE OF ASSESSMENT FOR THE |
| 16 | WALKER RIVER IRRIGATION | YEAR JULY 1, 2012 THROUGH |
| 17 | DISTRICT, | JUNE 30, 2013, AND FOR |
| | a corporation, et al., | SAPPROVAL OF THE AUDIT SEPORT FOR THE YEAR ENDED |
| 18 | Defendants. | JUNE 30, 2011 |
| 19 | Defendants. | } |
| 20 | | |
| 21 | Pursuant to the notice of the Court | dated April 20, 2012 (Doc. 1076), the Walke |
| 41 | a distant to the notice of the Court | and riprii 20, 2012 (1000, 1070), the wark |

Pursuant to the notice of the Court dated April 20, 2012 (Doc. 1076), the Walker River Paiute Tribe ("Tribe") and the United States of America ("United States") file the following joint comments to the Report and Petition for Approval of Budget and Approval of Rate of Assessment for the Year July 1, 2012 through June 30, 2013, and for Approval of the Audit Report for the Year Ended June 30, 2011 (Doc. 1069)("Report and Petition").

The Tribe's and United States' positions stated below are similar to their joint comments filed annually with the court in prior years, and therefore a hearing may not be required. Subject to the following comments, the Tribe and the United States do not object to the Court approving the Report and Petition (Doc. 1069) submitted by the United States Board of Water

Commissioners and Chief Deputy Water Commissioner.

- 1. On April 12, 2012, the United States Board of Water Commissioners ("Board") filed its Report and Petition asking the Court to approve the budget, the rate of assessment, and last year's audit for the Board. Exhibit A to the Report and Petition is the final plan of distribution for the 2012 irrigation season. Report and Petition, Exhibit A, *Plan of Distribution, Walker River System, 2012 Irrigation Season* (dated March 8, 2012) ("Plan of Distribution").
- 2. The Plan of Distribution provides: "The irrigation season in Division 1 extends from March 1 until October 31 of each year. April 1 shall be considered as the beginning date for the 2012 season because the NRCS Water Supply Outlook Report for the Walker River Basin is below 70%." Plan of Distribution § VI at 5. The United States and the Tribe agreed with this start date for the Walker River Paiute Indian Reservation ("Reservation") irrigation season.
- 3. In addition, the Report and Petition at para. 10 references a water leasing demonstration program to be implemented by the Walker River Irrigation District pursuant to the Energy and Water Development and Related Agencies Appropriations Act, 2010 (Public Law 111-85; 123 Stat. 2856). The Report and Petition indicate that the United States Board of Water Commissioners did not yet know the details of this program and that it is "not known if this program will impact the budget of the United States Board of Water Commissioners." To date, neither the United States nor the Tribe have been provided any details of this program and how it might impact activities on the Reservation and the use of a variety of water rights held or asserted by the United States, including rights it holds or asserts for the benefit of the Tribe. The Tribe and the United States will comment on this program at the appropriate time and in the appropriate forums.
- 4. Weber Dam: All construction activity at Weber Dam, including a fish passage, has been completed.
- 5. The Board's proposed Plan of Distribution states that the Tribe's decreed right is 26.25 cfs of natural flow of the Walker River and that the delivery of water to the Tribe will be measured at the Parkers gaging station, which is above the Reservation a substantial distance from any of the Tribe's irrigation facilities. *See* Plan of Distribution § VI at 5. If the Board were to measure the Tribe's decreed right at Parkers and fail to account for conveyance losses, the Tribe would not receive its full 26.25 cfs of water for use on the Reservation, as required by the *Decree* (Apr. 14, 1936), *modified*, *Order for Entry of Amended Final Decree to Conform to Writ*

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of Mandate, Etc. (Apr. 24, 1940) ("Decree").1

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6. The Plan of Distribution for the 2012 irrigation season repeats verbatim the language to which the Tribe and the United States objected in the plans of distribution for 1993 through 2011:

The right of the United States of America is to a continuous flow of 26.25 cfs of the natural flow of the Walker River during the irrigation season of one hundred eighty (180) days of each year for the irrigation of 2,100 acres of land situated in the Walker River Indian Reservation.

Division No. 1 secures full decree rights through the discharge through the Yerington Weir and inflow from the drainage system of the Walker River Irrigation District. A gaging station at Parkers at the lower end of Mason Valley will measure that water for the Indian Service.

Plan of Distribution § VI at 5. The meaning of this language is not entirely clear, but it does not say that the amount of water passing the Parkers gage must be capped at 26.25 cfs. In past years, the Decree has been administered in such a way as to at least partially compensate for the losses between the Parkers gage and the point of diversion on the Reservation. See United States Survey ("USGS") 10301500, Walker River Geological Near Wabuska, NV, http://waterdata.usgs.gov/nv/nwis/dv?cb 00060=on&format=html&begin date=2011-04-01&end date=2012-05-15&site no=10301500&referred module=sw (USGS web page showing table of Parkers gage daily measurements from April 1, 2011 to May 15, 2012).

7. The Plan of Distribution is based on the rules and regulations that this Court approved in 1953 to aid the Board in carrying out the Court's mandate regarding the decreed rights to the waters of the Walker River. Rules and Regulations for the Distribution of Water of the Walker River Stream System Under the Provisions of Section 15 of Decree Case In Equity C-125, in the United States District Court for the District of Nevada (Aug. 25, 1953). Specifically, the Rules provide that "[a] gaging station at Parkers at the lower end of Mason Valley will measure the

water for the Indian Service." Id. at unnumbered p. 5. This language should not be read to

¹ As the Court is aware, the Tribe and the United States filed virtually identical objections to the Board's proposed plans of distribution for the 1993, 1994, and 1995 irrigation seasons and each time raised the issue of conveyance losses. With respect to the 1996 through 2011 plans of distribution, the Tribe and the United States jointly filed objections. See, e.g., Joint Comments of the Walker River Paiute Tribe and the United States of America to the Report and Petition for Approval of Budget and Approval of Rate of Assessment for the Year July 1, 2004, through June 30, 2005, and for Approval of the Audit Report for the Year Ended June 30, 2003 (May 17, 2004).

require that a maximum of 26.25 cfs of natural flow of the Walker River pass the Parkers gage. Rather, the Decree clearly intends that 26.25 cfs be available for use upon the lands of the Reservation. *See* Decree § I.

8. In 1992, the Tribe and the USGS installed a gaging station on the Reservation, known as the Cow Camp gage. Since its installation, the Cow Camp gaging station has provided additional information to assist in determining the carriage losses that occur below the Parkers gage. The Tribe and the United States, however, have recognized the concerns that members of the Board and other water users have voiced about the need to corroborate the accuracy of the Cow Camp gage. As shown in its letter dated April 9, 2001, see Joint Comments of the Walker River Paiute Tribe and the United States of America to the Report and Petition for Approval of Budget and Approval of Rate of Assessment for the Year July 1, 2002, through June 30, 2003, and for Approval of the Audit Report for the Year Ended June 30, 2001 (May 17, 2002), the USGS has given the Cow Camp gage an accuracy rating on par or better than that of the Parkers gage for the period 1995 to 1999. However, the USGS notes that "downstream beaver activity" may affect the accuracy of the Cow Camp gage. Id. Thus, for this year, the Tribe and the United States do not object to the Board continuing to administer the Decree and the delivery of water to Division One in the same manner as in prior similar irrigation seasons. See USGS website referred to in section 6 above that shows stream flows passing Parkers gage.

9. Although the Tribe and the United States have not objected to the 2012 Plan of Distribution, the actions of the Tribe and the United States are not intended to waive any objection that the Tribe and the United States may have to measuring the Tribe's water right at the Parkers gaging station, regarding overall Decree administration, or otherwise prejudice the Tribe's and the United States' positions on these critical matters.

RESPECTFULLY SUBMITTED this 16th day of May 2012.

LAW OFFICES OF WES WILLIAMS JR., A.P.C.

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| 12 | 1849 C Street, NW Mailstop 6513-MIB | | |
| 13 | Washington, D.C. 20240 | | |
| 14 | | | |
| 15 | I hereby certify that on this 16th day of May, 2012, I electronically filed the foregoing "JOINT COMMENTS OF THE WALKER RIVER PAIUTE TRIBE AND THE UNITED STATES OF AMERICA TO THE REPORT AND PETITION FOR APPROVAL OF BUDGET AND APPROVAL OF RATE OF ASSESSMENT FOR THE YEAR JULY 1, 2012 THROUGH JUNE 30, 2013, AND FOR APPROVAL OF THE AUDIT REPORT FOR THE YEAR ENDED JUNE 30, 2011" with the Clerk of the Court using the CM/ECF system, which will send notification of such filing to the email addresses that are registered for | | |
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| 19 | this case; | | |
| 20 | and I further certify that I served a copy of the forgoing to the following non CM/ECF | | |
| 21 | participants by U.S. Mail, postage prepaid, this 16th day of May, 2012: | | |
| 22 | Tracy Taylor | | |
| 23 | Division of Water Resources State of Nevada | | |
| 24 | 901 S. Stewart St., Suite 202 Carson City, NV 89701 | | |
| 25 | | | |
| 26 | /s/ Wes Williams Jr. Wes Williams Jr. | | |
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