S	ate 'S EXHIBITS 51
DATE:	9/26/11
<u> </u>	

07/27/90

APPLICATION NO. 53990

PROTESTED BY	DATE
CITIZEN ALERT	07/20/90
U.S. DEPARTMENT OF THE INTERIOR	07/20/90
LEE, REION	07/16/90
WALLIS, GRACE L.	07/16/90
CORONEOS, ALEX P. and SENDLEIN, STEVE T.	07/13/90
CUPPLES, JACK E.	07/13/90
MILLER, KATHRYN J.	07/13/90
WADSWORTH, JOHN M.	07/13/90
WALTERS, RICHARD J.	07/13/90
WALTERS, RUBY	07/13/90
COUNTY OF INYO, CALIFORNIA	07/12/90
LINCOLN COUNTY, BOARD OF COMMISSIONERS	07/11/90
THE CITY OF CALIENTE	07/11/90
ELY SHOSHONE TRIBE	07/09/90
LEE, JAMES I.	07/09/90
LUND IRRIGATION & WATER CO.	07/09/90
THE COUNTY OF WHITE PINE and THE CITY OF ELY	07/09/90
THE MOAPA BAND OF PAIUTE INDIANS	07/09/90
U.S. FISH & WILDLIFE SERVICE	07/09/90
COUNTY OF NYE	07/06/90
DELMUE, FRANK	07/06/90
HANNIG, KARL and GERRY	07/06/90
LOGAN, GENEVIEVE D.	07/06/90
U.S. DEPT. OF INT., NATIONAL PARK SERVICE	07/06/90
THE UNINCORPORATED TOWN OF PAHRUMP	07/05/90
,	

COPY Ex. 212

- 4. The granting or approving of the subject Application in the absence of comprehensive planning, including but not limited to environmental impact considerations, costs considerations, socioeconomic impact considerations, and a water resource plan(such as is required by the Public Service Commission of private purveyors of water) for the Las Vegas Valley Water District service area is detrimental to the public welfare and interest.
- 5. The granting or approval of the above-referenced Application would be detrimental to the public interest in that it, individually and together with the other applications of the water importation project, would:
- (a) Likely jeapordize the continued existence of endangered and threatened species recognized under the federal Endangered Species Act and related state statutes;
- (b) Prevent or interfere with the conservation of those threatened or endangered species;
- (c) Take or harm those those endangered or threatened species;
- (d) Interfere with the purpose for which the federal lands are managed under federal statutes including, but not limited to, the Federal Land Use Policy Act of 1976.
- 6. The subject application seeks to develop water resources on and across lands of the United States under the jurisdiction of the United States Department of Interior, Bureau of Land Management. This application should be denied because the Las Vegas Valley Water District has not obtained the necessary legal interest (e.g. right-of-way) in the federal land such that the applicant may extract, develop and transport water resources from the proposed point of diversion to the proposed point of use.
- 7. The subject Application should be denied because it individually and cumulatively with other applications of the proposed project will exceed the safe yield of the Dry Lake Valley Basin thereby adversely affecting phreatophytes and creating air contamination and air pollution in violation of State and Federal Statutes, including but not limited to, The Clean Air Act and Chapter 445 of Nevada Revised Statutes.

- 8. The subject Application is deficient and should be denied. nsuficient data exists to support the Las Vegas Valley Water District's claim that such water exists. Upon information and belief there is not sufficient unappropriated water available in the Dry Lake Valley Basin to provide the water being sought. Due to cyclical drought, and long term climatic change the water resource in this basin and all connecting basins is diminishing. Withdrawal in excess of perennial yield will cause a decline in the static water level beyond reasonable limits.
- 9. The subject Application should be denied because it is located near others with pre-existing water rights and the water sought cannot be removed without detriment to current users.
- 10. The subject Application should be denied because it lies within the boundaries of land covered by the Treaty of Ruby Valley of 1863. Land claims under this Treaty are currently under litigation in federal court. On information and belief granting or approving Application Number 53990 would conflict with the prior and paramount reserved water rights of the Western Shoshone Tribes subject to the Treaty of Ruby Valley and Federal Statutes affecting aboriginal peoples of the United States.
- 11. The subject Application should be denied because it individually and cumulatively with other applications of the proposed project will encourage and enable the continued uncontrolled population growth in the Las Vegas Valley. The Las Vegas valley is a desert valley, surrounded by mountains, inhabited by the endangered species, the Desert Tortoise, and already has existing air quality, traffic and crime problems. Uncontrolled growth will result in overcrowding, thus exacerbating existing problems. The air quality already violates federal standards from the Clean Air Act, and will worsen as vehicle miles increase. The subject Application should be denied because it is not in the public interest of those who live in the Las Vegas Valley Water District service area.
- 12. Inasmuch as a water extraction and transbasin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse effects without further information and study. Accordingly, the protestant reserves the right to amend the subject protest to include such issues as they may develop as a result of further information and study.
- 13. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as his own, each and every other protest to the subject application filed pursuant to NRS 533.365.

THEREFORE the protestant requests the the application be denied and that an order be entered for such relief as the State Engineer deems just and proper.

Signed (agent)
Christopher A. Brown

Address 2014 Crawford Street, Apt. 1

North Las Vegas, NV 89030

Phone 648-8982

Subscribed and sworn before me this 20th day of July 1990

My Commission Expires

NOTARY PUBLIC
STATE OF NEVADA
County of Clark
Juanita B. Booth
My Appointment Expires Jan. 15, 1993

Motary Public State of Nevada County of Clark

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE. ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

In the Matter of Application Number 53990,	RECEIVED
FILED BY Las Vegas Valley Water District	./ PROTEST 1111 2 (199.)
ON October 17, 19.89, TO APPROPRIATE THE	
WATERS OF an underground source	Div. of Water Resources Branch Office - Las Vegas, NV
	<u>-</u>
Comes now U.S. Department of the Inter	
Pr	inted or typed name of protestant
ال	O. Box 26569, Las Vegas, Nevada 89126 reet No. or P.O. Box, City, State and Zip Code
	and protests the granting
	October 17 , 1989
by Las Vegas Valley Water District	applicant to appropriate the
waters of an underground source	situated in Lincoln
County, State of Nevada, for the following reasons and	on the following grounds to with
	tottowing grounds, to wit.
SEE AUDACH	ED SHEET
•	

THEREFORE the protestant requests that the applica	(Denied, issued subject to prior rights, etc., as the case may be)
and that an order be entered for such relief as the State	Engineer deems just and proper.
	23 1 0 M
Signed	Agentor protestant
<u>Ben</u>	F. Collins, District Manager Printed or typed name, if agent
Address.	4765 Vegas Drive, P.O. Box 26569 Street No. or P.O. Box No.
·	Las Vegas, Nevada 89126
·	City, State and Zip Code No.
Subscribed and sworn to before me this 204 day of	July 19 90
Ca.	Edline O. Source
NOTARY PUBLIC STATE OF NEVADA State of	Notary Bublic
County of Clark CAROLYN J. SPOON My Appointment Expires Oct. 9, 1990	Clark
Whites Uct Q tono	



of this well, as well as, the cumulative impacts of pumping multiple wells can not be realized.

Because of the impacts discussed above and those not identifiable at this time, due to insufficient information and analysis, the BLM protests the granting of this water appropriation.

The Bureau is currently preparing notices of Public Water Reserves (PWRs) within the area of protest. These notices will be based only on the needs appropriate under PWR 107 and, will be sent to the State Engineer over the next several months prior to adjudication.

-	<u> </u>	
IN THE MATTER OF APPLICATION NUMBER	1/24000000000000000000000000000000000000	
Filed by Las Vegas Valley Water D	istrict PROTEST	
on October 17, 1989, to Appr	ROPRIATE THE	•
WATERS OF Underground	***************************************	·
	•	
Comes now REION LEE		
whose post office address is.	Printed or typed name of protestant	Mallo
whose post office address is.	X 66 Y ANACA MENA Street No. or P.O. Box, City, State an	10A \$7042 d Zip Code
whose occupation is	***************************************	
of Application Number 53990	, filed on October 17	, 19.89
by Las Vegas Valley Water Dis	itrict led or typed name of applicant	to appropriate the
waters ofUnderground	ed or typed name of applicant Situ am, lake, spring or other source	ated in Lincoln
Underground or name of street County, State of Nevada, for the following	am, lake, spring or other source	de to wite
THE APPROVAL OF TH		
AND ENHANCE THE W		,
	· · · · · · · · · · · · · · · · · · ·	SY WATER DISTRICT
	hat the application be Denied	·
THEREFORE the protestant requests the	nat the application become minimum.	ibject to prior rights, etc., as the case may be)
and that an order be entered for such relie	ef as the State Engineer deems just ar	od proper.
	Ter Ann	(Lee)
	Signed	or protestant
	Printed or ty	ped name, if agent
	Address PO BOX Q Q Street No.	or P.O. Box No.
	PANACA NE	VADA 99042 and Zip Code No.
	Cny, state	and Lip Code No.
	10 Anh	Q.A.
Subscribed and sworn to before me this	day of fully	19 /
	Max.	Condia
• • • • • • • • • • • • • • • • • • •	Marianda	ary Public
	State of State of)
	County of Struck	
	\	·

\$18 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.
ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

In the Matter of Application Number 5	
ON October 17, 19.89, TO APPROP	1
WATERS OF Underground	
• • • • • • • • • • • • • • • • • • • •	
	Printed or typed name of protestant
whose post office address is P.O. Box 1	173, Caliente, NV 89008
whose occupation is Trailer Park Mar	nager and protests the granting
of Application Number53990	filed on
by Las Vegas Valley Water District	-
waters of Underground	typed name of applicant to appropriate the
Underground or name of stream, is	situated in Lincoln
County, State of Nevada, for the following re	
•	springs which is our main source of income. The
hot springs also heats homes in t	he winter time, many for senior citizens. The geologic
study completed in 1980 when dyes	were used at our location showed up later in Ash
Springs. It is my fear that taki	ng away water from Delamar will reduce water in my
	- I feel the granting of water rights will be
	e already have.
THEREFORE the protestant requests that the	he application be
and that an order be entered for such relief as	(Denied, issued subject to prior rights, etc., as the case may be)
and the state of thiered for such relief as	the State Engineer deems just and proper.
	Signed - Isace I- on allis
	Agent or protestant
	Address 20. Box 173
	Street No. or P.O. Box No.
	$C_{i}(1)$ $C_{i}(1)$ $C_{i}(1)$
•	Caliente Nevada 89008 City, State and Zip Code No.
	Caliente Nevada 89008
Subscribed and sworn to before me this 120	Caliente Nevada 89008 City, State and Zip Code No.
Subscribed and sworn to before me this 120	Caliente Nevada 89008 City, State and Zip Code No.
Subscribed and sworn to before me this 120	Caliente Devada 89008 City, State and Zip Code No. L day of July 1990. Mona D. Rune
Subscribed and sworn to before me this 120	Caliente Nevada 89008 City, State and Zip Code No.

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE. ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

		4
IN THE MATTER OF APPLICATION NUMBER	,	:
Filed by Las Vegas Valley Water Di	strict	
on October 17, 1989, TO APPRO	PROTEST	İ
Waters of Underground		
11 80	· · · · · · · · · · · · · · · · · · ·	
Comes now Alex P. Com	ONEDS & Steve To Sendlein	***************************************
whose post office address is 456 10	Street No. or P.O. Box. City, State and Zip Code	89000
whose occupation is MEX P. Caraneas Re		rotests the granting
of Application Number 53990	., filed on October 17	19 89
by Las Vegas Valley Water Distr	rict	
waters of Underground	or typed name of applicant	1
Underground or name of stream,		<u>In</u>
	reasons and on the following grounds, to wit:	
The Application sho		1
individually and cum	istatively will increase 4	the
waste of water and	lack of effective conse	
estorts in the has	Vegas Voley Water Dis	_ ^
service dera.		TE (G)
and the state of t	1100 1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1	***************************************

THEREFORE the protestant requests the	the Ported	1
THEREFORE the protestant requests that	(Denied, issued subject to prior rights, etc. as	the case may be)
and that an order be entered for such relief a	s the State Engineer deems just and proper.	1.1
		/)-
	Signed Hagent Olive Mend	<u>Lou</u>
	Agent Steve I Send	ech
	Address 456 Setterson	
	Street No. or P.O. Box No.	1
	City, State and Zip Code No.	>
Subscribed and sworn to before me this.	day of	}
NOTARY PUBLIC	11 21 1	· 1 .
STATE OF NEVADA County of Clark	Ja Ban	
T. A. GHRIST My Appointment Expires Dec. 4, 1993	State ofNotary Public	1
Bulk Whitemanners and	County of GLARK	1859 ************************************
	Country of monaconstanting of the state of t	******************************
		1

\$18 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

IN THE MATTER OF APPLICATION NUMBER 53990

FILED BY LAS Vegas Valley Water District PROTEST	
ON October 17, 1989, TO APPROPRIATE THE	
WATERS OF Underground	
Comes now JACK E. CUPPLES	•
Printed or typed name of protestant	
whose post office address is 3851 DAIS 7 ST. LAS VELA Street No. or P.O. Box, City, State 2	-S. NV - 89119 und/žip Code
whose occupation is RETILED -	, and protests the granting
of Application Number 53990 filed on October 17	
by Las Vegas Valley Water District Printed or typed name of applicant	to appropriate the
Undarground	uated in Lincoln
County, State of Nevada, for the following reasons and on the following grou	nds. to wit: 181 BASial
THE CRANTING OR APPROVING OF THE SUBTE	<u>. </u>
THE ABSENCE OF COMPREHENSIVE PLANNING, INCLUDING	
THE ENVIRONMENTAL IMPACT CONSIDERATIONS, SOCIO	G 139 MIL N 1017 EUS 10
SUERNTIANS, AND A WATER RESOURCE PLAN COWS, DE	RATION FOR THE GENERAL
Lis VERAS VALLEY LETA SWOW AS LAAS B.	EEN KEOU'REO BY THE
PUBLIC SERVICE COMMISSION OF PRIVATE PUR	VEYORS OF NATER IS
DETRIMENTAL TO THE PUBLIC WELFARE AND	D INTEREST -
THEREFORE the protestant requests that the application be Denied	e e e e e e e e e e e e e e e e e e e
(Denied, issued a	subject to prior rights, etc., as the case may be)
and that an order be entered for such relief as the State Engineer deems just as	nd proper.
Signed Jack 6	Muller .
	protestana DPI = C
Printed or ty	pped name, if agent
Address Street No.	or P.O. Bax No.
City, State	# 1) # 89 19 and Zip Code No.
Subscribed and sworn to before me this 11th day of Julie	1990
	2001
No O'Elyo K	ary Public
JACO''ELINE	
Clark Co. Nevada	
My appointment expires Aug. 15, 1992	
_	

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.
ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

FILED BY Las Vegas Valley Water Distric	PROTEST	DECEMED
on October 17, 1989, TO APPROPRIATE		RECEIVED
Waters of Underground		GUL 13 1990
	- 	Div. of Water Resources Branch Office Las Vegas, NV
Comes now Rathryn J. Hiller		
whose post office address is P.O. Box 97, P.	rooms weard RANTA	•
Name and Oc	Street No. or P.O. Box, City, Sta	te and Zip Code , and protests the grantin
of Application Number53990 , filed	on October 17	and protests the grantif
Las Vegas Valley Water District Printed or typed n		
Printed or typed n waters of Underground	name of applicant	to appropriate th
Underground or name of stream, lake, spri	ing or other source	ituated in Lincoln
County, State of Nevada, for the following reasons	s and on the following gro	unds, to wit:
This application is one of 114 appli	cations filed by the	Las Vegas Valley Water
District seeking a combined approximate	***************************************	
District seeking a combined appropria		
of the water needed for its environmental, ecological, sce destroy environmental, ecological, sce holds in trust for all its citisens.		
THEREFORE the protestant requests that the app		
	plication be Denied	
d that an order be entered for such relief as the S	(Denied, issued	subject to prior rights, etc., as the case may be)
d that an order be entered for such relief as the S	(Denied, issued	subject to prior rights, etc., as the case may be)
d that an order be entered for such relief as the S	(Denied, issued	subject to prior rights, etc., as the case may be) and proper.
nd that an order be entered for such relief as the S	State Engineer deems just	I subject to prior rights, etc., as the case may be) and proper. 1 Mills nt or protestant
d that an order be entered for such relief as the S	State Engineer deems just	Milli
Sign	State Engineer deems just and Justineed Justineed or Printed or Press P.O. Box 97	In or protestant Typed name, if agent
Sign	State Engineer deems just and Justineed Printed or Printed or Printed or Street No. Box 97	Int or protestant Typed name, if agent O. or P.O. Box No.
Sign	Printed or P-O. Box 97 Prioche, Reyada	Interpretation of P.O. Box No.
Sign	Printed or P-O. Box 97 Prioche, Reyada	and proper. Juliant or protestant Speed name, if agent Speed
Sign Add	Printed or P-O. Box 97 Prioche, Reyada	and proper.
Sign Add	Printed or P-O. Box 97 Prioche, Reyada	and proper.
Sign Add	Printed or P-O. Box 97 Prioche, Reyada	and proper.
Add bscribed and sworn to before me this	Printed or Street No. Box 97 Street No. Box 97 Street No. Box 97 City, State	and proper. Juliant of protestant
Sign Add bscribed and sworn to before me this/\frac{1}{100} de JUDY A. ETCHART State NOTATE PUBLIC STATE OF NEVADA PRINCE OF STATE OF NEVADA	Printed or Ploche, Revada City, State ay of	and proper.
Sign Add bscribed and sworn to before me this	Printed or Ploche, Revada City, State ay of	and proper.
JUDY A. ETCHART NOTARY PUBLIC - STATE OF NEVADA PRINCIPAL GRACE - LINCOLN CO NV	Printed or Ploche, Revada City, State ay of	and proper.

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

IN THE MATTER OF APPLICATION NUMBER.	5110	1 .	RECEIV	ED
FILED BY Las Vegas Valley Water D	istrict	PROTEST		
on October 17, 1989, TO APP	ROPRIATE THE		JUL 13 199	
WATERS OF Underground	***************************************		Div. of Water Resor Branch Office Las Vega	rces
		. 1		
Tal			•	
Comes now John M. Wads	Prin	ted or typed name of protestant		0982 h 8444 # 040 a x wy p g q 946
whose post office address is P.O. Bo	Stre	et No. or P.O. Box. Chy. State	and Zin Code	,
whose occupation is farmer/miner		************************************	, and protests	the granting
of Application Number 53990	, filed on	October 17	***************************************	19 89
Las Vegas Valley Water Dis	trict			
Waters of Underground	ed or typed name of a	pplicant	Lincoln	ropriate the
Underground or name of strea	ım, lake, spring or oth	her source	uated in Lincoln	77
County, State of Nevada, for the following. The appropriation of this w				d annmonni-
*	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	***************************************	######################################	*******
ations and dedicated users	*********	~~~~~~		************
safe yield. Appropriation	and use o	of this magnit	ude will, lower	the water
table and degrade the quali	ty of wat	ter from exist	ing wells, cause	negative
hydraulic gradient influenc	es, furth	ner cause othe	r negative impac	ts and will
adversely affect existing r				
Big Spring undoubtedly come				
very likely be detrimental	************			**************************************
THEREFORE the protestant requests th		Denied		
and that an order be entered for such relief		(Denied, issued a	ubject to prior rights, etc., as the case r	ney be)
and the state of the state is such tener	as the State E	engineer deems just ai	id proper.	
~	Signed	margari	a Warlow	ios 4
	Ma	nagret A	or protestant 10 d S 11 0 r 1/2 ped name, If agent	100 00 00 00 00 00 00 00 00 00 00 00 00
_	Address	Printed or to P.O. Box 256	ped name, if agent	.21 ************************************
	V001522****	Street No.	or P.O. Box No.	**************
	***************************************	Panaca, NV 8	39042 and Zip Code No.	, ^************************************
				•
Subscribed and sworn to before me this.	OT H	Tuly	10 ST)	
	//			
No.	He	el D. a	mstri	
NOTARY PUBLIC STATE OF NEVADA	State of	New AD	ry Public	
County of Lincoln	County of	4,20	LN	## ***********************************
The pointment Expires Sept 25, 1889	•			, obtotoeveennessees be
Decy, 1993				

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

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In the Matter of Application Number 53990	
Filed by Las Vegas Valley Water District	PROTEST
October 17, 1989, TO APPROPRIATE THE	PROTEST
WATERS OF Underground	\
	1
Comes now Richard & Walters	
whose post office address is P. D. Box 534 Street	ed or typed name of protestant Procke NU 89043
hose occupation is <u>Mechanic</u>	
	Prattiti
f Application Number 53990 filed on	T
y Las Vegas Valley Water District Printed or typed name of an	opticant to appropriate the
aters of Underground Underground or name of stream, lake, spring or other	situated in Lincoln
ounty, State of Nevada, for the following reasons and o	
a harpeful a fattalled distribution soft and both distribution the	her added to the already approve
ppropriation & dedicated user	in som the 181 basia will excee
sound sechange + sage zije let og	the basia appropriation &
his magnitude will love the	To table to the
The state of the s	vates table + degrade the quality
ather full helding willing cours	e regative Rydrashi gradient
oferences, further cause other	regative assignants + siell advers
freet existing rights useuerse to	The public interest
	The section of the se
THEREFORE the protestant requests that the application	on beDenied
	(Denied, issued subject to prior rights, etc., as the case may he)
d that an order be entered for such relief as the State E	ngineer deems just and proper.
Signed	Riha Odal II
Janeu	Ment or protestant
***************************************	Printed or typed name, if agent
Address	BOK 534
	Street No. or P.O. Box No.
***************************************	City, State and Zip Code No.
TH.	
bscribed and sworn to before me thisday of	Jan L. 4 1990
	14
HERBERT F. HALL	Technot Flall
	Notary Public
Clark County	
My appt. exp. Feb. 12, 1994 ounty of	CLARK_
,	
1	

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.
ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

0-2015

114 THE MATTER OF APPLICATION NUMBER	3990
Filed by Las Vegas Valley Water Dist	crict
ON October 17, 1989, TO APPROP	PROTECT
	RIATE THE
Waters of Underground	
Comes now	Printed or typed name of protestant
whose post office address is	Printed or typed name of protestant 34 PIOCHE, NV 89043 Street No. or P.O. Box, City, State and Zip Code BOOK KOONS
Whose occurred	Street No. or P.O. Bon, City, State and Zip Code
	" · · · · · · · · · · · · · · · · · · ·
of Application Number 53990 , t	filed on October 17 , 19.89
by Las Vegas Valley Water Distric	ct 19.89
Printed or ty Aters ofUnderground	ped name of applicant to appropriate the
Underground or name of stream, take	e, spring or other source
County, State of Nevada, for the following rea	SORS and on the following
the appropriation at this	to de la control of the following grounds, to wit:
~ (20 a x +	sater when added to the already approved
	MATTER BY BOOKS WILL GLOSS (VI)
recharge + Safe yield of the h	a sin. Appropriation tuse of this magnitude wil
lower the water till	surgerialion + use of this magnitude wil
the state of the s	and quality of what accome
in the second se	allow INTHEORES Turkes cause the
impacts + will adversely off	et existing rights adverse to the
public interest	elisting sights adverse to the
f. W. Litt. J. E. S. C.	
TUEBEEODE	
THEREFORE the protestant requests that the	
and that an order be entered for such relief as th	(Denied, issued subject to prior rights, etc., as the case may be)
	and proper.
	Signed Beller til 1 to
_	Signed Bully Walter Agent or protestant
	Printed or typed name, if agent
	Address P.O. Box 534 Street No. or P.O. Box No. PLOCKE HU 89043 City, State and Zip Code No.
	FIOCKE NU 89043
	Only, State and Zip Code No.
77	
ubscribed and sworn to before me this.	day of Lac CY 19 90
HERBERT F. HALL	
Notary Public - Nev	Steeler THELL
Clark County My appt. exp. Feb. 12, 1994 (Notary Public
)bassassassassassassassassassassassassass	ate of MENADA
Cc	ounty of al Ack

- \$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

IN THE MATTER OF APPLICATION NUMBER539	990
FILED BY Las Vegas Valley Water Di	strict PROTEST
ON_October 17 19.89 , TO APPROP	
WATERS OF Underground	
Comes now County of Inyo, Calli	taun d
	Printed or typed name of protestant
	Independence, California 93526 Street No. or P.O. Box, City, State and Zip Code
	ion, State of California , and protests the granting
	filed on October 17 , 19.89
by <u>Las Vegas Valley Water Distri</u>	typed name of applicant to appropriate the
waters of underground Underground or name of stream, ia	ke, spring or other source situated in Lincoln
County, State of Nevada, for the following re	
See attached.	

THEREFORE the protestant requests that the	re application be Denied (Denied institute arrive stable are
and that an order be entered for such relief as	(a series at page and lest to butter tights, etc., as the Case MEA Del
	8, 11
	Signed Agent protestant
	Gregory L. James, Invo County Counsel (Agent) Printed or typed name, if agent
	Address P.O. Box M Street No. or P.O. Box No.
	Independence, California 93526 City, State and Zip Code No.
	• • • • • • • • • • • • • • • • • • • •
Subscribed and sworn to before me this 10th	day/of July 19 90
	1/2/1 201/2
	Wolf 10 Collin Col
OFFICIAL SEAL DALE J. O'CONNOR NOTARY PUBLIC - CALIFORNIA	State of California
INYO COLINTY	County of Inyo
My Commission Exp. Jan 22, 1993	

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

REASONS AND GROUNDS FOR PROTEST BY INYO COUNTY

The County of Inyo, State of California, protests the granting of the above referenced Application for the following reasons and on the following grounds:

If this Application is granted, the appropriation and diversion under this permit will eventually reduce or eliminate the flows in springs, and the supplies of groundwater, in several areas and communities (including Death Valley National Monument) in eastern Inyo County which are dependent upon recharge from regional carbonate rock aquifers.

The diversion proposed by this Application is located in the carbonate rock province of Nevada. The carbonate rock province is typified by complex interbasin regional flow systems that include both basin-fill and carbonate rock aquifers, or both, from basin to another. Groundwater flow system boundaries, and thus interbasin groundwater flows, are poorly defined for most of the carbonate rock province (Harrill, et al., 1988). The proposed diversion is expected to reduce interbasin flows and modify the direction of groundwater movement in adjoining hydraulically connected basins, reduce or eliminate spring and stream flows, and cause land subsidence and fissuring.

A central corridor of the carbonate rock aquifers in southern Nevada (Dettinger, 1989) occurs within the carbonate rock province. The corridor consists of a north-south "block" of thick, laterally continuous carbonate rocks and probably contains the principal conduits for regional groundwater flow from east-central Nevada into southern Nevada, with flow ultimately discharging through regional springs in Inyo County, California, including Death Valley, Death Valley Junction, Shoshone, Tecopa, Tecopa Hot Springs, China Ranch, and Charleston View. (Dettinger, 1989, p.13).

Parts of east-central Nevada are a recharge area for the central corridor of the carbonate rock and valley fill aquifers in southern Nevada (Dettinger, 1989, Mifflin, 1988). The appropriation and diversion proposed by this application is located within a basin which may be part of the central corridor, the recharge area for the central corridor, and/or other parts of the regional flow system which discharge groundwater within the boundaries of Inyo County, California (Harrill, et al.). Thus, the diversion is expected to reduce the flow from springs and reduce the availability of groundwater in Inyo County, California, including Death Valley

National Monument, Death Valley Junction, Shoshone, Tecopa, Tecopa Hot Springs, China Ranch, Charleston View, and other areas.

Some zones within the central corridor are transmissive, and act as large-scale drains which ultimately conduct much of the flow that discharges at large regional springs such as those in Inyo County, California. It has been hypothesized (Dettinger, 1989, p.16) that the transmissive zones may stay highly transmissive only if large volumes of water continue to flow through them. Otherwise, openings in the rocks gradually fill with minerals and the rocks resolidify. The appropriation and diversion proposed by this application is expected to reduce the volume and velocity of groundwater flowing through the drains which could begin the process of closing connected fractures and solution cavities, substantially impairing the capacity of the aquifer to transmit water.

Available scientific literature indicates that a large area of east-central and southern Nevada is part of a regional groundwater flow system that discharges through springs and maintains groundwater supplies in Inyo County, California. This literature indicates that springs and groundwater supplies in eastern Inyo County, California are hydrologically connected to a regional carbonate rock aquifer that can be affected by groundwater pumping (an upgradient groundwater diversion).

Exhibit A lists eighty-one (81) applications by the Las Vegas Valley Water District that may impair the water resources of eastern Inyo County, California. (Essington, 1990). These 81 applications are located within or west of the White River Flow System and north of the Pahranagat Shear Zone--an area identified in available scientific literature as critical to the groundwater resources of eastern Inyo County, California. Accordingly, Inyo County has protested each of these 81 applications.

- 2. Upon information and belief protestant asserts that there is not sufficient unappropriated groundwater in host water basin to provide the water sought in the above-referenced Application and all other pending applications involving the utilization of surface and groundwater from the basin.
- 3. The appropriation of this water when added to the already approved appropriations and existing uses and water rights in host water basin will exceed the annual recharge and safe yield of the basin. Appropriation and use of this magnitude

will lower the water table, degrade the quality of water from existing wells, cause negative hydraulic gradient influences, and threaten springs, seeps and phreatophytes which provide water and habitat that are critical to the survival of wildlife and grazing livestock.

- 4. The granting or approval of the above-referenced Application would unreasonably lower the water table and sanction water mining, which is contrary to Nevada law and public policy.
- This Application is one of 146 applications filed by the Las Vegas Valley Water District seeking a combined appropriation of some 864,195 acre feet of ground and surface water primarily for municipal use in Clark County. Diversion and export of such a quantity of water will deprive many areas of the water needed to protect and enhance their environment and well being, and the diversion will unnecessarily destroy environmental, ecological, scenic, and recreational values.
- The granting or approval of the above-referenced Application in the absence of comprehensive water resource development planning, including, but not limited to, environmental impact considerations, socioeconomic impact considerations, cost/benefit considerations, water resource evaluation by an independent entity, and a water resource plan for the Las Vegas Valley Water District (such as is required by the Nevada Public Service Commission of water purveyors) is detrimental to the public welfare and interest.
- 7. The granting or approval of the above-referenced Application would be detrimental to the public interest in that it, individually and together with other applications of the water importation project, would:
 - a. Likely jeopardize the continued existence of endangered and threatened species recognized under the federal Endangered Species Act and related state statutes;
 - Prevent or interfere with the conservation of those threatened or endangered species;
 - Take or harm those endangered or threatened species; and
 - d. Interfere with the purpose for which the federal lands are managed under federal statutes including, but not limited to, the Federal Land Use Policy Act of 1976.
- 8. The granting or approval of the above-referenced Application will sanction and encourage the willful waste of water that

has been allowed, if not encouraged, by the Las Vegas Valley Water District. Said waste of water is contrary to Nevada law and public policy.

- 9. The subject Application seeks to develop the water resources of, and transport water across, lands of the United States under the jurisdiction of the United States Department of Interior. This Application should be denied because the Las Vegas Valley water District has not obtained or demonstrated that it can obtain the necessary legal interest (right-of-way) on said lands to extract, develop, and transport water from the point of diversion to the point of use in the Las Vegas Valley Water District service area. Therefore, the Las Vegas Valley Water District cannot show that the water will ever be placed in beneficial use.
- 10. The Application should be denied because it individually and cumulatively with other applications of the water importation project will perpetuate and may increase the inefficient use of water in the Las Vegas Valley Water District service area.
- 11. The Las Vegas Valley Water District lacks the financial capability for developing and transporting water under the subject permit, which is a prerequisite to putting the water to beneficial use, and accordingly, the subject Application should be denied.
- 12. The above-referenced Application should be denied because it fails to adequately include the statutorily required information, it wit:
 - Description of proposed works;
 - b. The estimated cost of such works;
 - The estimated time required to construct the works and the estimated time required to complete the application of water to beneficial use;
 - d. The approximate number of persons to be served and the future requirement; and
 - e. The dimensions and location of proposed water storage reservoirs, the capacity of the proposed reservoirs, and a description of the lands to be submerged by impounded waters.
- 13. The subject Application should be denied because it individually and cumulatively with other applications of the

proposed project will exceed the safe yield of host water basin, thereby adversely affecting phreatophytes and creating air contamination and air pollution in violation of State and Federal Statutes, including, but not limited to, the Clean Air Act and Chapter 445 of the Nevada Revised Statutes.

- 14. The Application cannot be granted because the applicant has failed to provide information to enable the State Engineer to properly safeguard the public interest. The adverse effects of this Application and related applications associated with the proposed water appropriation and transportation project (largest appropriation of groundwater in the history of the State of Nevada) cannot properly be evaluated without an independent, formal, and publicly reviewable assessment of the following:
 - a. The water resources of the proposed area of diversion and the cumulative effects of the proposed diversions;
 - b. Mitigation measures that will reduce the impacts of the proposed extraction; and
 - c. Alternatives to the proposed extraction, including, but not limited to, the alternatives of no extraction and aggressive implementation of all proven and cost effective water demand management strategies.
- The above-referenced Application should be denied because the 15. applicant has failed to provide the protestant relevant information regarding this Application and other applications which comprise the proposed importation project (works) as required by N.R.S. 533.363. The failure to provide such relevant information denies protestant due process of law under Chapter 533, N.R.S., in that said relevant information may provide protestant with further meaningful grounds of protest, and that protestant may be forever barred from submitting such further grounds of protest because the protest period may end before applicant provides such required information. The failure of applicant to provide such information denies protestant the meaningful opportunity to submit protests to this Application and other applications associated with the water importation project as allowed by Chapter 533, N.R.S.
- 16. The subject Application should be denied because the population projections upon which the water demand projections are based are unrealistic and ignore numerous constraints to growth, including traffic congestion, increased costs of infrastructure and services, degraded air quality, protection

of rare and endangered species, etc.

- 17. The subject Application should be denied because previous and current conservation programs instituted by the Las Vegas Valley Water District are inefficient efforts that are unlikely to achieve substantial water savings. Public policy and public interest considerations should preclude the negative environmental and socioeconomic consequences of the proposed transfers when the potential water importer has failed to make a good faith effort to efficiently use currently available supplies.
- 18. The subject Application should be denied because the enormous costs of the project will result in water rate increases of such a magnitude that demand will be substantially reduced, thereby rendering the water transfer unnecessary.
- 19. The granting or approval of the above-referenced Application would be detrimental to the public interest and not made in good faith since it would allow the Las Vegas Valley Water District to lock up vital water resources for possible use sometime in the distant future beyond current planning horizons.
- 20. The subject Application should be denied because current and developing trends in housing, landscaping, national plumbing fixture standards, and demographic patterns all suggest that the simplistic water demand forecasts upon which the proposed transfers are based substantially overstate future water demand needs.
- 21. The subject Application should be denied because the current per capita water consumption rate for the Las Vegas Valley Water District is double that of similarly situated southwestern municipalities. This suggests enormous potential for most cost effective supply alternatives, including demand management and effluent re-use. These alternatives have not been seriously considered by the Las Vegas Valley Water District.
- 22. The above-referenced Application should be denied because the State Engineer has previously denied other applications for water from the host water basin, said applications having been prior in time to the instant Application, and those applications associated with the water importation project. The grounds for denial (e.g., applicant does not own or control the land on which the water is to be diverted, approval would be detrimental to the public welfare, etc.) of the prior applications should apply equally to the instant

Applicant and provide grounds to deny the instant Application.

- 23. Las Vegas Valley Water District public statements and written material indicate that approximately 61 percent of the water rights sought by the District (via the 146 applications) are to be temporary water rights. But, the applications (146) state the water is to be used on a permanent basis. Therefore, the subject applications, including the above-referenced Application, should be denied because the public has been denied relevant information and due process.
- 24. Inasmuch as a water extraction and transbasin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse effects without further information and study. Accordingly, the protestant reserves the right to amend the subject protest to include such issues as they may develop as a result of further information and study.
- 25. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to this Application and/or any application filed that is associated with the water importation project and filed pursuant to N.R.S. 533.365.

EXHIBIT A

Permit	Map Sheet	Permit	Map Sheet
53947	Caliente	53988	Lund
53948	Caliente	53990	Caliente
53949	Caliente	53991	Caliente
53950	Las Vegas	53992	Caliente
53951	Las Vegas	53998	Ely
53952	Caliente	55399	Ely
53953	Caliente	54000	Ely
53954	Caliente	54001	El y
53955	Caliente	54002	Ely
53Ø5 €	Lund	54038	Lund
53957	Caliente	54039	Lund
53958	Lund	54040	Lund
53959	Caliente	54041	Lund
53960	Caliente	54042	Lund
53961	Lund	54043	Lund
53962	Lund	54044	Lund
53963	Caliente	54045	Caliente
53964	Lund	54046	Caliente
53965	Lund	54047	Caliente
53966	Lund	54048	Lund
53967	Lund	54049	Caliente
53968	Lund	54050	Caliente
53969	Lund	54051	Caliente
53970	Lund	54052	Caliente
53971	Lund	54053	Caliente
5397 2 53973	Lund	54054	Caliente
53974	Lund	54060	Las Vegas
53975	Lund	54061	Las Vegas
53976	Lunđ Lunđ	54062	Las Vegas
53970		54063	Las Vegas
53978	Lund	54064	Las Vegas
53979	Lund Lund	54065	Las Vegas
53980	Lund	54066	Las Vegas
53981	Goldfield	54067	Ely
53982	Goldfield	54068	Las Vegas
53983	Goldfield	54069	Las Vegas
53984	Goldfield	54070 54071	Las Vegas
53985	Lund	54071	Las Vegas
53986	Lund	54072 54186	Las Vegas
53987	Lund	54106	Las Vegas
-3307	BAIIA		

REFERENCES CITED

Dettinger, M. D., 1989. Distribution of carbonate rock aquifers in southern Nevada and the potential for their development, Summary of Findings, 1985-88: Program for the Study and Testing of Carbonate Rock Aquifers in Eastern and Southern Nevada Summary Report No. 1, 37 p.

Essington, G. M., 1990. Death Valley National Monument, Outside Threats, Regional Hydrology Issues. National Park Service, 38 p.

Harrill, J. R., Gates, J. S., and Thomas, J. M., 1988. Major groundwater flow systems in the Great Basin region of Nevada, Utah, and adjacent states: U. S. Geological Survey Hydrologic Investigations Atlas HA-694-C, 2 sheets.

Mifflin, M. D., 1988. Region 5, Great Basin, in Back, W., Rosenhein, J. S., and Seaber, P. R., eds. Hydrogeology. The Geology of North America, v. 0-2, Geological Society of America, Boulder, CO.

	<u>en la companya di Paranta di Alamana di Alamana di Alamana di Paranta di Alamana di Paranta di Par</u>
IN THE MATTER OF APPLICATION NUMBER 5	3990
FILED BY LAS Vegas Valley Water Di	strict
ON October 17, 1989, TO APPRO	
WATERS OF Underground	JUL 11 1990
	Div. of Water Resources Branch Office - Las Yegas, NY
Comes now LINCOLN COUNTY, NEVAL	OA, By and Through the Board of County Commissioner
whose post office address is P.O. Box 90,	Pioche, Nevada 89043
whose occupation is Government of Line	Streen No. or P.O. Box, Chy. State and Zip Code Olm County and Subdivious
of Application Number 53990	filed on October 17
by Las Vegas Valley Water Distr	
	144 # 144 000 000 000 000 000 000 000 000 000
County, State of Nevada, for the following	reasons and on the following expunds to mis-
See Attached EXHIBIT "	1"
THEREFORE the projections	
THEREFORE the protestant requests that	(Denied, laured subject to prior rights, etc., so the case may be)
and that an order be entered for such relief a	is the State Engineer deems just and proper.
TEST:	Signed BOARD OF LINCOLN COUNTY COMMISSIONERS
()	and & Wright KEITH WHIDDIR CL
RRINE WALKER	Address P.O. Box 90
ncoln County Clerk	Spenie No. or P.O. Beauty
	Ploche, Nevada 89043
•	City, State and Zip Code No.
Subscribed and amount of the second	.1
Subscribed and sworn to before me this	day of July 19.90
JUDY A. ETCHART	- July A. Itchant
	State of NEVADA
PRINCIPAL OFFICE - LINCOLN CO NV APPT. EXP. 1-21-94	
TVA	County of LINCOLN

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

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- 1. This application should be denied on the basis that rights to the use of the public waters of the State of Nevada are restricted to so much water as may be necessary, when reasonably and economically used for beneficial purposes. Las Vegas Valley Water District has allowed the water to be used for waste and purposes other than reasonable and economic beneficial use.
- 2. The Statutes of Nevada provide the beneficial use shall be the basis, the measure and the limit of the right to the use of water in this State. Actual consumption is the measure of beneficial use and water that is wasted is not put to such use. This application should be denied based on the long history of applicant allowing water to be wasted.
- 3. This application should be denied because the State Engineer is restricted to allowing only that quantity of water to a user which shall reasonably be required for the beneficial use to be served. The State Engineer must, therefore, make his determinations of quantity based on all water now available to applicant and requested in all applications of record.
- 4. This application should be denied unless the applicant can clearly and with scientific certainty demonstrate that vested rights shall not be impaired or affected.
- 5. This application is one of 147 applications filed by the Las Vegas Valley Water District seeking a combined appropriation of some 860,000 acre feet of ground and surface water for municipal use in the Las Vegas Valley Artesian Basin. Diversion and export of such a quantity of water will deprive the county and area of origin of the water needed for its environment and economic well being and will unnecessarily destroy environmental, ecological, scenic and recreational values that the State hold in trust for all its citizens.
- 6. The granting or approving of the subject application in the absence of comprehensive planning, including but not limited to environmental impact considerations, socioeconomic impact considerations, and a water resource plan consideration for the general Las Vegas Valley area such as has been required by the Public Service Commission of private purveyors of water, is detrimental to the public welfare and interest.
- 7. The granting or approving of the subject application in the absence of comprehensive water resource development planning, including but not limited to, environmental impacts, socioeconomic impacts, and long term impacts on the water resource, threatens to prove detrimental to the public interest.

- 8. The granting or approval of the above-referenced application would conflict with or tend to impair all existing rights the source of which is the deep carbonate aquifier of eastern Nevada because it would exceed the safe yield of the subject aquifier, lower the pressure within the aquifier which accounts for hundred of seeps, springs and artesion water sources such as Panaca Big springs, Crystal Springs, etc. (Special mention of these dwo does not limit the reference), would lower the static water level and would sanction water mining.
- 9. Granting or approval of the above-referenced Application would be detrimental to the public interest in that it individually and cumulatively with other applications of the water exploration project would:
- (1) Likely jeopardize the continued existence of endangered and threatened species recognized under the Endangered Species Act and realted state statutes;
- (2) Prevent or interfere with the conservation of those threatened or endangered species;
 - (3) Take or harm those endangered species; and
- (4) Interfere with the purpose for which the Federal lands are managed under Federal statutes including, but not limited to, the Federal Land Use Policy Act of 1976.
- 10. The approval of the subject application will sanction and enhance the willful waste of water allowed, if not encouraged, by the Las Vegas Valley Water District.
- 11. The subject Application seeks to develop the water resources of, and transport water across, lands of the United States under the jurisdiction of the United States Department of Interior, Bureau of Land Management. This application should be denied because the Las Vegas Valley Water District has not obtained right-or-way for water development on public lands and the transportation of water from the proposed point of diversion to the service area of the Las Vegas Valley Water District in Clark County.
- 12. The Application should be denied because it individually and cumulatively will increase the waste of water and lack of effective conservation efforts in the Las Vegas Valley Water District service area.
- 13. The Las Vegas Valley Water District lacks the financial capability of transporting water under the subject permit as a prerequisite to putting the water to beneficial use and accordingly, the subject Application should be denied.

- 14. The above-referenced Application should be denied beacuse the application fails to include the statutorily required:
 - Description of proposed works;
 - (2) The estimated cost of such works;
- (3) The estimated time required to construct the works and the estimated time required to complete the application of water to beneficial use; and
- (4) The approximate number of persons to be served and the approximate future requirement.
- 15. The subject application should be denied because it individually and cumulatively with other Applications will exceed the safe yield of the $|\mathcal{R}| |\mathcal{R}|$ Basin thereby adversely affecting phreatophytes and create air contamination and air pollution in violation of State and Federal Statutes, including but not limited to, the Clean Air Act and Chapter 445 of the Nevada Revised Statutes.
- 16. The application cannot be granted because the applicant has failed to provide information to enable the State Engineer to grant the public interest properly. This application and related applications associated with this major withdrawal out in the basin transfer project cannot properly be determined without an independent, formal and publicly-reviewable assessment of:
 - a. cumulative impacts of the proposed extractions;
- b. mitigation measures that will reduce the impacts of the proposed extractions;
- c. alternatives to the proposed extractions, including but not limited to, the alternatives of no extraction and mandatory and effective water conservation in the LVVWD service area.
- 17. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to the aforementioned applications filed pursuant to NRS 533.365.
- 18. Inasmuch as a water extraction and trans basin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse affects without further study. Accordingly, the protestant reserves the right to amend the subject protest to include such issues as they develop as a result of further study.

ADDENDUM 1

By ruling #3398 dated November 20, 1986, In the Matter of Additionally Applications 49333 and 49334, by ruling #3173 dated April 15, 1985 In the Matter of Application 48075, and similar rulings to which reference is made, the Nevada State Engineer adopted as policy that applicants furnish data concerning water conservation measures and amount of water to be recycled. Unless the same is demanded of and furnished by the applicant herein an unconstitutional unequal application of law and public policy will have occurred. This application should be denied for failure to furnish the information or at least held in abeyance until the information is furnished.

EXHIBIT "1A"

This application is in Lake Valley Nevada. By decision dated September 10, 1981, the State Engineer denied applications No. 38520, 38525, 38569, 40363 and 43592. The Decision in part

- ". . . The estimated annual recharge of the ground water reservoir in Lake Vally is 13,000 acre-feet.
- • The total amount of water currently appropriated in Lake Valley is 24,173 acrefeet per year.
- Pumpage in excess of 12,000 acre-feet will eventually result in storage depletion from principal aquifiers, substantial water level declines, and land subsidence.

Should additional water be allowed for appropriation . . . (it would) detrimentally affect prior ground water rights, the State Engineer is required by law to order withdrawals (of water) be restricted to conform with priority rights.

In the Matter of Application Number 53990, Filed by the Las Vegas Valley Water District on October 17, 1989, to appropriate the waters of Lincoln County.

PROTEST

Comes now THE CITY OF CALIENTE whose post office address is POST OFFICE BOX 158, CALIENTE, NEVADA 89008 whose occupation is MUNICIPALITY/WATER PURVEYOR, and protest the granting of Application Number 53990, filed on October 17, 1989 by the Las Vegas Valley Water District to appropriate the waters of underground situated in Lincoln County, State of Nevada, for the following reasons and on the following grounds, to wit:

(See Attachment)

THEREFORE the protestant requests that the application be DENIED and that an order be entered for such relief as the State Engineer deems just and proper.

Signed

George T Rowe, Mayor

Address P.O. Box 158

Caliente, Nevada 89008

Subscribed and sworn to before me this 9th day of July, 1990.

State of Nevada

County of Lincoln

- 05.000. Exp. 9/13/92

LIST OF REASONS TO PROTEST THE LAS VEGAS VALLEY WATER DISTRICT APPLICATIONS TO APPROPRIATE GROUND AND SURFACE WATER FROM CENTRAL, EASTERN AND SOUTHERN NEVADA

- 1. This Application is one of 145 applications filed by the Las Vegas Valley Water District seeking to appropriate 804,195 acre feet of ground water primarily for municipal use within Clark County. Diversion and export of such quantity of water will: lower the static water level in Dry Lake Valley Basin; adversely affect the quality of remaining ground water; and further threaten springs, seeps and phreatophytes which provide water and habitat critical to the survival of wildlife and grazing livestock.
- 2. The appropriation of this water when added to the already approved appropriations and existing uses in the Dry Lake Valley Basin will exceed the annual recharge and safe yield of the basin. Appropriation and use of this magnitude will: lower the static water level and degrade the quality of water from existing wells and cause negative hydraulic gradient influences as well as other negative impacts.
- 3. This Application is one of 146 applications filed by the Las Vegas Valley Water District seeking a combined appropriation of some 864,195 acre feet of ground and surface water primarily for municipal use in Clark County. Diversion and export of such a quantity of water will deprive the area of origin of the water needed to protect and enhance its environment and economic well being, and the diversion will unnecessarily destroy environmental, ecological, scenic and recreational values that the State holds in trust for all its citizens.
- 4. The granting or approving of the subject Application in the absence of comprehensive planning, including but not limited to environmental impact considerations, cost considerations, socioeconomic impact considerations, and a water resource plan (such as is required by the Public Service Commission of private purveyors of water) for the Las Vegas Valley Water District Service area is detrimental to the public welfare and interest.
- 5. The granting or approval of the above-referenced Application would conflict with or tend to impair existing rights in the Dry Lake Valley Basin because if granted it would exceed the safe yield of the subject basin and unreasonably lower the static water level and sanction water mining.
- 6. The granting or approval of the above referenced Application would be detrimental to the public interest in that it, individually and together with the other applications of the water importation project, would:
 - (a) Likely jeopardize the continued existence of endangered

and threatened species recognized under the federal Endangered Species Act and related state statutes;

- (b) Prevent or interfere with the conservation of those threatened or endangered species;
- (c) Take or harm those endangered or threatened species; and
- (d) Interfere with the purpose for which the federal lands are managed under federal statutes including, but not limited to, the Federal Land Use Policy Act of 1976.
- 7. The approval of the subject application will sanction and encourage the willful waste of water that has been allowed, if not encouraged, by the Las Vegas Valley Water District.
- 8. The subject Application seeks to develop and transport water resources on and across lands of the United States under the jurisdiction of the United States Department of Interior, Bureau of Land Management. This application should be denied because the Las Vegas Valley Water District has not obtained necessary legal interest (e.g., right-of-way) in the federal land such that the applicant may extract, develop and transport water resources from the proposed point of diversion to the proposed place of use.
- 9. The Application should be denied because it individually and cumulatively with other applications of the water importation project will perpetuate and may increase the inefficient use of water in the Las Vegas Valley Water District service area and frustrate efforts at water demand management in the Las Vegas Valley Water District service area.
- 10. The Las Vegas Valley Water District lacks the financial capability for developing and transporting water under the subject permit which is a prerequisite to putting the water to beneficial use.
- 11. The above-referenced Application should be denied because it fails to include the statutorily required:
 - (a) Description of the place of use;
 - (b) Description of the proposed works;
 - (c) The estimated cost of such works; and
 - (d) The estimated time required to put the subject water to beneficial use.
- 12. The subject Application should be denied because it individually and cumulatively with other applications of the proposed project will exceed the safe yield of the Dry Lake Valley Basin thereby adversely affecting phreatophytes and creating air contamination and air pollution in violation of State and Federal

Statutes, including but not limited to, the Clean Air Act and Chapter 445 of the Nevada Revised Statutes.

- 13. The Application cannot be granted because the applicant has failed to provide information to enable the State Engineer to safeguard the public interest properly. The adverse effects of this Application and related applications associated with the proposed water appropriation and transportation project (largest appropriation of ground water in the history of the State of Nevada) cannot properly be evaluated without an independent, formal and publicly-reviewable assessment of:
 - (a) cumulative impacts of the proposed extraction;
 - (b) mitigation measures that will reduce the impacts of the proposed extraction;
 - (c) alternatives to the proposed extraction, including but not limited to, the alternatives of no extraction and aggressive implementation of all proven and cost-effective water demand management strategies.
- 14. The subject application should be denied because the population projects upon which the water demand projections are based are unrealistic and ignore numerous constraints to growth, including traffic congestion, increased costs of infrastructure and services, degraded air quality, etc.
- 15. The subject application should be denied because previous and current conservation programs instituted by the Las Vegas Valley Water District are ineffective public-relations oriented efforts that are unlikely to achieve substantial water savings. Public policy and public interest considerations should preclude the negative environmental and socio-economic consequences of the proposed transfers on areas of origin when the potential water importer has failed to make a good-faith effort to efficiently use currently available supplies.
- 16. The subject Application should be denied because the enormous costs of the project will result in water rate increases of such magnitude that demand will be substantially reduced, thereby rendering the water transfer unnecessary.
- 17. The granting or approval of the above-referenced Application would be detrimental tot he public interest and not made in good faith since it would allow the Las Vegas Valley Water District to lock up vital water resources for possible use sometime in the distant future beyond current planning horizons.
- 18. The subject Application should be denied because current and developing trends in housing, landscaping, national plumbing fixture standards and demographic patterns all suggest that the simplistic water demand forecasts upon which the proposed transfers are based substantially overstate future water demand needs.

- 19. The subject application should be denied because the current per capita water consumption rate for the Las Vegas Valley Water District is double that of similarly situated southwestern municipalities. This suggests enormous potential for more costeffective supply alternatives, including demand management and effluent re-use. These alternatives have not been seriously considered by the Las Vegas Valley Water District.
- 20. Inasmuch as a water extraction and transbasin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse affects without further information and study. Accordingly, the protestant reserves the right to amend the subject protest to include such issues as they may develop as a result of further information and study.
- 21. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to the subject application filed pursuant to NRS 533.365.

In the Matter of Application Number 53	99 <u>0</u> ,
Filed By Las Vegas Valley Water	District
ON October 17 1989, TO APPROP	· •
WATERS OF Underground	
	
Comes nowEly_Shosh	one Tribe Printed or typed name of protestant
whose post office address is 16 Shosho	ne Circle, Ely, Nevada 89301 Street No. or P.O. Box, City, State and Zip Code
·	nized Tribe of Indians, and protests the granting
	filed on October 17 19.89
by Las Vegas Valley W	ater District to appropriate the
	situated in Lincoln
County, State of Nevada, for the following re-	•
Please see "Ely Shoshone I	Protest Statement", attached.

	77 77 77 77 77 77 77 77 77 77 77 77 77
	4104444400000044770000114044114444444444
·	***************************************
THEREFORE the protestant requests that t	he application be
and that an order be entered for such relief as	
	Signed Agent or protestent
•	Ms. Sally Marques, Sec. to the Ely Shoshone T Printed or typed name, if agent
	Address 16 Shoshone Circle, Ely, NV 89301 Street No. or P.O. Box No.
	City, State and Zip Code No.
Subscribed and sworn to before me this6t	h day of July 1990
	Waret Torens Wakes
CAROL MORCROSS VLAHOS Norary Public + State of Nevada	State of Neyada
Whose Pine County - Nevada . Appt. Exp. Jan. 9, 1994	County of White Pine
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Protest Statement of the Ely Shoshone Tribe Ely, Nevada

1. The Ely Shoshone Tribe, as a voting member of the Western Shoshone National Council, is actively engaged in negotiations with the government of the United States seeking a final resolution of treaty rights arising from the Treaty of Ruby Valley (1863), whose boundaries include the Basin in which this Application is sought, and to which this protest is lodged. (See attachment maps.)

The Ely Shoshone Tribe is negotiating not just for land rights, but for all attendant rights to our treaty land: surface and underground water, mineral, grazing, etc.

Until such treaty claim is settled by mutual agreement of the Western Shoshone Tribes and the Congress of the United States, the Ely Shoshone Tribe protests this application on the basis of its premature action.

The Treaty of Ruby Valley exists as a prior right to the claims of the Las Vegas Valley Water District, and to the claims of the State of Nevada as well; until this right is properly adjudicated, this application and all additional appropriation applications which overlap Western Shoshone treaty land are moot.

The Ely Shoshone Tribe also protests this application on the following grounds:

- 2. This application is one of 145 applications filed by the Las Vegas Valley Water District seeking to appropriate 804,195 acre feet of ground water primarily for municipal use within Clark County. Diversion and export of such a quantity of water will: lower the static water level in this Basin; adversely affect the quality of remaining ground water; and further threaten springs, seeps and phreatophytes which provide water and habitat critical to the survivial of wildlife and grazing livestock.
- 3. The appropriation of this water when added to the already approved appropriations and existing uses in the Basin will exceed the annual recharge and safe

yield of the Basin. Appropriation and use of this magnitude will: lower the static water level and degrade the quality of water from existing wells and cause negative hydraulic gradient influences as well as other negative impacts.

- 4. This Application is one of 146 applications filed by the Las Vegas Valley Water District seeking a combined appropriation of some 864,195 acre feet of ground and surfacewater primarily for municipal use in Clark County. Diversion and export of such a quantity of water will deprive the area of origin of the water needed to protect and enhance its environment and economic well being, and the diversion will unnecessarily destroy environmental, ecological, scenic and recreational values that the State holds in trust for all its citizens.
- 5. The granting or approving of the subject application in the absence of comprehensive planning, including but not limited to environmental impact considerations, cost considerations, socioeconomic impact considerations, and a comprehensive water resource development plan (such as is required by the Public Service Commission of private purveyors of water) for the Las Vegas Valley Water District Service area is detrimental to the public welfare and interest.
- 6. The granting or approval of the above-referenced Application would be detrimental to the public interest in that it, individually and together with the other applications of the water importation project, would:
- (a) Likely jeopardize the continued existence of endangered and threatened species recognized under the federal Endangered Species Act and related state statutes;
- (b) Prevent or interfere with the conservation of those threatened or endangered species;
- (c) Take or harm those endangered or threatened species; and
- (d) Interfere with the purpose for which the federal lands are managed under federal statutes including, but not limited to, the Federal Land Use Policy Act of 1976.

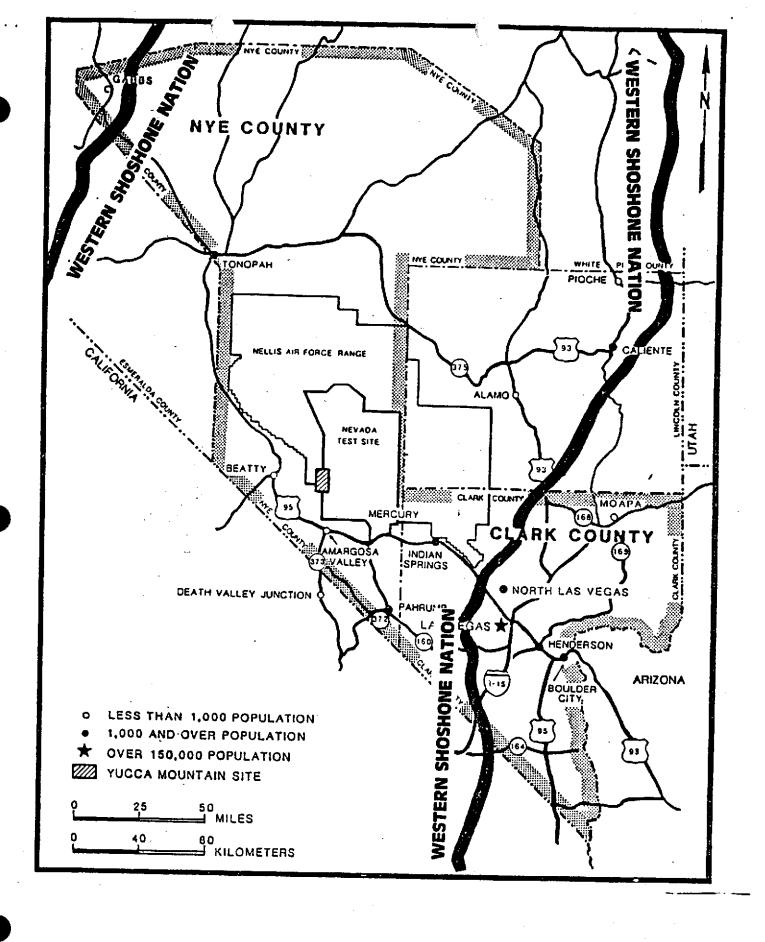
- 7. The approval of the subject application will sanction and encourage the willful waste of water that has been allowed, if not encouraged, by the Las Vegas Valley Water District.
- 8. The subject application seeks to develop and transport water resources on and across lands of the United States under the jurisdiction of the United States Department of Interior, Bureau of Land Management. This application should be denied because the Las Vegas Valley Water District has not obtained the necessary legal interest (e.g., right-of-way) in the federal land such that the applicant may extract, develop and transport water resources from the proposed point of diversion to the proposed place of use.
- 9. The Application should be denied because it individually and cumulatively with other applications of the water importation project will perpetuate and may increase the inefficient use of water in the Las Vegas Valley Water District service area and frustrate efforts at water demand management in the Las Vegas Valley Water District service area.
- 10. The Las Vegas Valley Water District lacks the financial capability for developing and transporting water under the subject permit which is a prerequisite to putting the water to beneficial use.
- 11. The above-reference Application should be denied because it fails to include the statutorily required:
 - (a) Description of the place of use;
 - (b) Description of the proposed works;
 - (c) The estimated cost of such works; and
- (d) The estimated time required to put the subject water to beneficial use.
- 12. The subject Application should be denied because it individually and cumulatively with other applications of the proposed project will exceed the safe yield of the above-referenced Basin thereby adversely affecting phreatophytes and creating air contamination and air pollution in violation of State and Federal Statutes, including but not limited to, the Clean Air Act and Chapter 445 of the Nevada

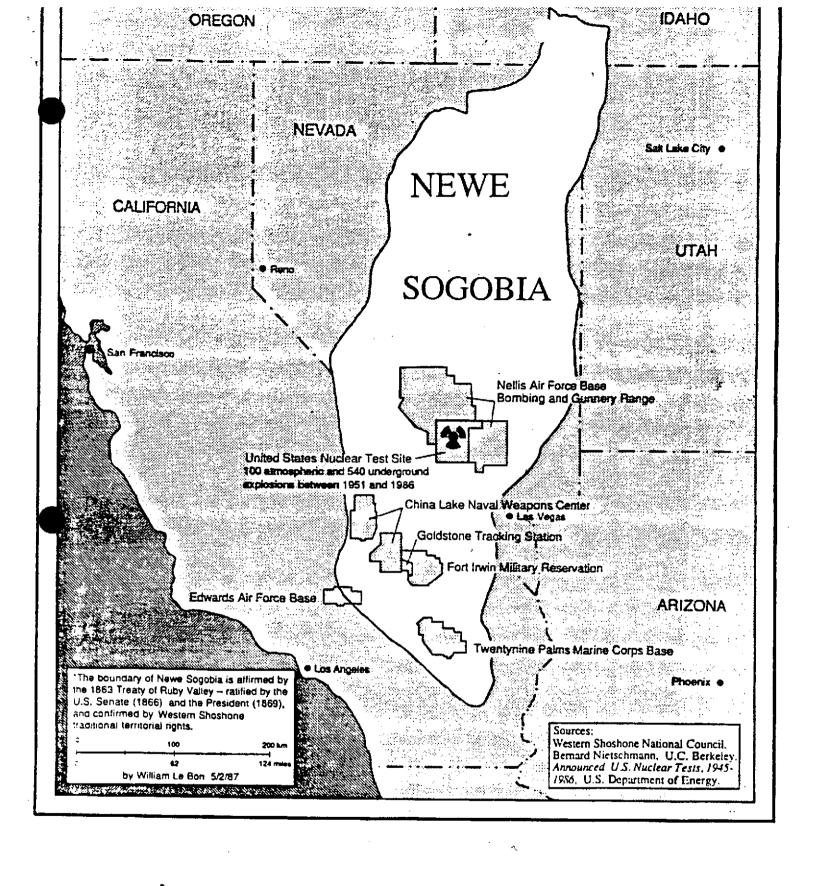
Revised Statutes.

- 13. The application cannot be granted because the applicant has failed to provide information to enable the State Engineer to safeguard the public interest properly. The adverse effects of this application and related applications associated with the proposed water appropriation and transportation project (largest appropriation of ground water in the history of the State of Nevada) cannot properly be evaluated without an independent, formal and publicly-reviewable assessment of:
- a. cumulative impacts of the proposed extraction;
- b. mitigation measures that will reduce the impacts of the proposed extraction;
- c. alternatives to the proposed extraction, including but not limited to, the alternatives of no extraction and aggressive implementation of all proven and cost-effective water demand management strategies.
- 14. The subject application should be denied because the population projections upon which the water demand projections are based are unrealistic and ignore numerous constraints to growth, including traffic congestion, increased costs of infrastructure and services, degraded air quality, etc.
- 15. The subject application should be denied because previous and current conservation programs instituted by the Las Vegas Valley Water District are ineffective public-relations oriented efforts that are unlikely to achieve substantial water savings. Public policy and public interest considerations should preclude the negative environmental and socioeconomic consequences of the proposed transfers on areas of origin when the potential water importer has failed to make a good-faith effort to efficiently use currently available supplies.
- 16. The subject application should be denied because the enormous costs of the project likely will result in water rate increases of such a magnitude that demand will be substantially reduced, thereby rendering the water transfer unnecessary.
- 17. The granting or approval of the above-referenced

application would be detrimental to the public interest and not made in good faith since it would allow the Las Vegas Valley Water District to lock up vital water resources for possible use sometime in the distant future beyond current planning horizons.

- 18. The subject application should be denied because current and developing trends in housing, landscaping, national plumbing fixture standards and demographic patterns all suggest that the simplistic water demand forecasts upon which the proposed transfers are based substantially overstate future water demand needs.
- 19. The subject application should be denied because the current per capita water consumption rate for the Las Vegas Valley Water District is double that of similarly situated southwestern municipalities. This suggests enormous potential for more cost-effective supply alternatives, including demand management and effluent re-use. These alternatives have not been seriously considered by the Las Vegas Valley Water District.
- 20. Inasmuch as a water extraction and transbasin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse affects without further information and study. Accordingly, the protestant reserves the right to amend the subject protest to include such issues as they may develop as a result of further information and study.
- 21. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to the subject application filed pursuant to NRS 533.365.





IN THE MATTER OF APPLICATION NUMBER.	
FILED BY LAS VEGAS Valley Water	PROTEST
on October 17, 1989, TO AP	PROPRIATE THE
WATERS OF Underground	****************************
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Comes now AMES	1. LEE
whose post office address is D.O.	Printed or typed name of protestant BOX Street No. or P.O. Box, City, State and Zip Code and protests the granting
whose occupation is FARMER	Street No. or P.O. Box, City, State and Zip Code
of Application Number 53990	ou . October 17
by Las Vegas Valley Water Dis	strict
Prin	ned or typed same of applicant
Underground or name of sire	sam, lake, spring or other source
I believe that 864,000 a	ng reasons and on the following grounds, to wit:
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Counties. The water is new h	Sahara Desert out of Nye, Lincoln, and White Pine
Would deplete the under	eing used and further pumping in large amounts
The pure the under grou	nd water, and dry up springs.
hinds fill	ld adversely affect wildlife, livestock, game animals,
Dirus, fish, and Homo sapines	for ever. It's about time for Clark County to solve
their problems there and not ste	al the good things Rural Nevada offers.
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ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

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Commission Expires Nov. 29, 1991	Notary Public - State of Nevada	County of White Him
	Commission Expires Nov. 29, 1991	August 19 10 Brist 3

ATTACHMENT TO PROTEST OF APPLICATION NO. 53990 FILED OCTOBER 17, 1989 BY LAS VEGAS VALLEY WATER DISTRICT

- 1. It is the belief of protestants that sufficient information about the deep water aquifers and the interaction between the various levels of aquifers does not presently exist to allow an intelligent judgment as to what effects the granting of this Application may have on the several (five) springs that supply our systems.
- 2. It is the belief of protestants that granting this application will have an impact on water already appropriated in several valleys, possibly including Las Vegas Valley.
- 3. The granting of this application in the absence of comprehensive study and planning including but not limited to; long term impacts on the water resource, environmental impacts, and socioeconomic impacts, would prove detrimental to the public interest.
- 4. Because this Application is just one of many in a large project proposed by Las Vegas Valley Water District to extract and convey ground water on a magnitude that has never been considered by the State Engineer, it is impossible to anticipate all potential adverse effects without further study. Accordingly, the protestants reserve the right to amend the subject protest to include such issues as they develop as a result of further study.
- 5. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to this application and/or to any Application filed that is included in this project and filled pursuant to N. R. S. 533.365.

IN THE MATTER OF APPLICATION NUMBER _	53990
Furn ny Yes Massay y	
FILED BY Las Vegas Valley Water D	istrict,
ON October 17 , 1989, TO APPRO) DD 0 DD 0 -
WATERS OF Underground Sources	
Comes now the County of White	Printed or typed name of protestant
whose post office address is P. O. Box 100	Printed or typed name of protestant 2. Ely. Nevada 89301 Sirect No. or P. O. Box, City, State and Zip Code
whose occupation is Political Subdivision,	State of Nevada and protests the granting
of Application Number53990	, filed onOctober 17, 19_89
bythe Las Vegas Valley Water Distric	ct
waters ofUnderground Sources	Ct to appropriate the
Underground or name of stream, lake, spring	situated in Lincoln
County, State of Nevada, for the following reason	ns and on the following grounds, to wit:
See Attached	
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THEREFORE the protestant requests that and that an order be entered for such relief as the S	State Engineer deems just and proper. Signed Agent or protestant Name Dan L. Papez. Agent Printed or typed name, If Agent Address P. O. Box 240 Siren No. or P. O. Box No. Address Ely. Nevada 89301 City, State and Zip Code No.
THEREFORE the protestant requests that nd that an order be entered for such relief as the S bscribed and sworn to before me this	State Engineer deems just and proper. Signed
THEREFORE the protestant requests that and that an order be entered for such relief as the S the	State Engineer deems just and proper. Signed Agent or protestant Name Dan L. Papez. Agent Printed or typed mains, if agent Address P. O. Box 240 Sireet No. or P. O. Hox No. Address Ely, Nevada 89301 City, State and Zip Code No.

REASONS AND GROUNDS FOR PROTEST

The City of Ely and The Board of County Commissioners, White Pine County, State of Nevada, do hereby protest the above referenced application upon the following grounds:

- 1. Upon information and belief Protestant asserts that there is not sufficient unappropriated groundwater in the subject Basin to provide the water sought in the Instant Application and all other pending applications involving the utilization of surface and ground water from that Basin.
- 2. Upon information and belief Protestant asserts that the appropriation of this water when added to the already approved appropriations to dedicated users in the subject Basin will exceed the annual recharge and safe yield of the basin. Appropriation and use of this magnitude will lower the water table and degrade the quality of water from existing wells, cause negative hydraulic gradient influences, further cause other negative impacts and will adversely affect existing rights adverse to the public interest.
- 3. That the groundwater sought in the instant Application interfers with existing water rights in the subject basin.
- 4. The granting or approval of the instant Application would conflict with or tend to impair existing water rights in the subject Basin in that it would exceed the safe yield of the subject Basin and unreasonably lower the static water level and sanction water mining which is contrary to public policy in the State of Nevada.
- 5. That the appropriation of the water sought in the instant Application, when added to the other pending Applications and to the already approved appropriations and dedicated uses in the subject Basin, will lower the static water level in subject Basin, will adversely affect the quality of the remaining ground water and will further threaten springs, seeps and phreatophytes which provide water and habitat critical to the use and survival of wildlife, grazing livestock and other surface existing uses.

- 6. This Application is one of approximately 147 applications filed by the Las Vegas Valley Water District seeking a combined appropriation of approximately 860,000 acre feet of ground and surface water for municipal use in the Las Vegas Valley Artesian Basin. Diversion and export of such a quantity of water will deprive the county and area of origin of the water needed for its environment and economic well being and will unnecessarily destroy or damage environmental, ecological, scenic and recreational values that the State holds in trust for all its citizens.
- 7. The granting or approving of the subject Application in the absence of comprehensive planning, including but not limited to environmental impact considerations, socioeconomic impact considerations, and a water resource plan consideration for the general Las Vegas Valley area such as has been required by the Public Service Commission of private purveyors of water, is detrimental to the public welfare and interest.
- 8. The granting or approving of the subject Application in the absence of comprehensive water resource development planning, including but not limited to, environmental impacts, socioeconomic impact, and long term impacts on the water resource, threatens to prove detrimental to the public interest.
- 9. Granting or approval of the above-referenced Application would be detrimental to the public interest in that it individually and cumulatively with other applications of the water exploration project would:
 - Likely jeopardize the continued existence of endangered and threatened species recognized under the Endangered Species Act and related state statues;
 - (2) Prevent or interfere with the conservation and management of those threatened or endangered species;
 - (3) Take or harm those endangered species; and
 - (4) Interfere with the purpose for which the Federal lands are managed under Federal statutes including, but not limited to, the Federal Land Use Policy Act of 1976.
- 10. That the withdrawal of the ground water sought in this Application and/or in conjunction with withdrawal of groundwaters sought in other Applications in the subject Basin included in the water importation project will exceed the annual recharge and safe yield of the basin and will cause the loss of surface plant communities that provide forage and habitat for wildlife and forage for livestock, thus eliminating those uses of the basin.

- 11. That the granting of this Application together with the companion Applications filed as part of the water importation project will necessitate the Applicant to locate well sites, build road and power lines to each well site, causing surface disturbance and degradation of the environment, including loss of wildlife habitat, wildlife populations, and grazing lands for livestock.
- 12. The approval of the subject Application will sanction and enhance the willful waste of water allowed, if not encouraged, by the Las Vegas Valley Water District, and that such waste of water is contrary to public policy in the State of Nevada.
- 13. The subject Application seeks to develop the water resources of, and transport water across, lands of the United States under the jurisdiction of the United States Department of Interior, Bureau of Land Management. This application should be denied because the Las Vegas Valley Water District has not obtained or demonstrated that it can obtain right-of-way for water development on public lands and the transportation of water from the proposed point of diversion to the service area of the Las Vegas Valley Water District in Clark County, and therefore cannot show that the water will ever be placed in beneficial use.
- 14. The Application should be denied because it individually and cumulatively with other Applications of the water importation project will perpetuate and may increase the inefficient use of water and frustrate efforts of water demand management in the Las Vegas Valley Water District service area.
- 15. The Las Vegas Valley Water District lacks the financial capability of transporting water under the subject permit as a prerequisite to placing the water to beneficial use and accordingly, the subject Application should be denied.
- 16. The above-reference Application should be denied because the Application fails to adequately include the statutorily required information, to wit;
 - Description of proposed works;
 - (2) The estimated cost of such works;
 - (3) The estimated time required to construct the works and the estimated time required to complete the application of water to beneficial use; and
 - (4) The approximate number of persons to be served and the approximate future requirement.
- 17. The subject Application should be denied because it individually and cumulatively with other Applications will exceed the safe yield of the subject Basin thereby adversely affect phreatophytes and create air contamination and air pollution in

violation of State and Federal Statutes, including but not limited to, the Clean Air Act and Chapter 445 of the Nevada Revised Statutes.

- 18. The Application cannot be granted because the applicant has failed to provide information to enable the State Engineer to guard the public interest properly. This Application and related applications associated with this major withdrawal of groundwater out of the basin cannot properly be determined without an independent, formal and publicly-reviewable assessment of:
 - a. cumulative environmental and socioeconomic impacts of the proposed extractions;
 - b. mitigation measures that will reduce such impacts of the proposed extractions;
 - c. alternatives to the proposed extractions, including but not limited to, the alternatives of no extraction and mandatory and effective water conservation in the Las Vegas Valley Water District service area.
- 19. That this Application should be denied because the Applicant has failed to provide to Protestant relevant information regarding this Application and other Applications which comprise this project as required by N.R.S. 533.363. That the failure to provide such relevant information denies Protestant due process of law under Chapter 533, N.R.S., in that said relevant information may provide Protestant with further meaningful grounds of protest, and that Protestant may be forever barred from submitting such further grounds of protest because the protest period may run before Applicant provides such required information. That the failure of Applicant to provide such information denies Protestant with meaningful opportunity to submit protests to this Application and other Applications included in this project as allowed by Chapter 533, N.R.S.
- 20. The subject Application should be denied because the population projections upon which the water demand projections are based are unrealistic and ignore numerous constraints to growth, including traffic congestion, increase costs of infrastructure and services, degraded air quality, etc.
- 21. The subject Application should be denied because previous and current conservation programs instituted by the Las Vegas Water District are ineffective, public-relations oriented efforts that are unlikely to achieve substantial water savings. Public policy and public interest considerations should preclude the negative environmental and socioeconomic consequences of the proposed transfers on areas of origin when the potential water importer has failed to make a good-faith effort to efficiently use currently available supplies.
- 22. The subject Application should be denied because the enormous costs of the project likely will result in water rate increases of such a magnitude that demand will be substantially reduced, thereby rendering the water transfer unnecessary.

- 23. The granting or approval of the above-referenced Application would be detrimental to the public interest and is not made in good faith since it would allow the Las Vegas Valley Water District to lock up vital water resources for possible use sometime in the distant future beyond current planning horizons.
- 24. The subject Application should be denied because current and developing trends in housing, landscaping, national plumbing fixture stands, and demographic patterns all suggest that the simplistic water demand forecasts upon which the proposed transfers are based substantially overstate future water demand needs.
- 25. The subject Application should be denied because the enormous costs of the project likely will result in water rate increases of such a magnitude that demand will be substantially reduced, thereby rendering the transfers unnecessary.
- 26. The subject Application should be denied because the current per capita water consumption rate for the the Las Vegas Valley Water District currently is double that of similarly situated southwestern municipalities. This suggests enormous potential for more cost-effective supply alternatives, including demand management and effluent re-use, which avoid the negative impacts on rural areas of origin and have not been considered.
- 27. That the State Engineer has previously denied other groundwater Applications submitted by other Applicants in the subject basin, said Applications having been prior in time to the instant Application and those associated with the water importation project. That the grounds of denial for prior Applications should apply equally to the instant Application and if appropriate, should provide grounds to deny the instant Application.
- 28. Inasmuch as water extraction and the trans-basin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse affects without further study. Accordingly, the Protestant reserves the right to amend the subject protest to include such issues as they develope as a result of further study.
- 29. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to this Application and/or to any Application filed that is included in this project and filed pursuant to N.R.S. 533.365.

IN THE MATTER OF APPLICATION NUMBER 53990, FILED BY LAS VEGAS VALLEY WATER DISTRICT, ON MARCH 19, 1990, TO APPROPRIATE UNDERGROUND WATER IN LINCOLN COUNTY

PROTEST

The Moapa Band of Paiute Indians, P.O. Box 340, Moapa, NV 89025, a federally recognized Indian tribe, hereby protests the granting of Application Number 53990 filed on March 19, 1990, by the Las Vegas Valley Water District to appropriate underground water situated in Lincoln County, State of Nevada, on the grounds set forth in Exhibit A attached.

The protestant requests that the application be denied and that an order be entered for such relief as the State Engineer deems just and proper.

MOAPA BAND OF PAIUTE INDIANS

By:_____

Marc D. Slonim, Attorney ZIONTZ, CHESTNUT, VARNELL, BERLEY

& SLONIM 2101 Fourth Ave., Suite 1230 Seattle, WA 98121 (206) 448-1230

Subscribed and sworn to before me this 6th day of July, 1990.

Notary Public

State of Washington

King County

a:nf:wp5 fd.y commission

Carlon Carlon

EXHIBIT A

This application is one of 147 applications filed by the Las Vegas Valley Water District ("LVVWD") seeking to appropriate approximately 865,000 acre feet of water for municipal and domestic use. The Moapa Band of Paiute Indians protests this application on the following grounds:

- 1. No Authority. The application seeks a permit to extract and export ground water from federal lands on which LVVWD holds no interest. The State Engineer has no authority to issue a permit under these circumstances.
- 2. <u>Application Deficient</u>. The application is deficient under NRS 533.335 and 340 because it does not include:
 - a. an adequate description of the proposed works;
 - an adequate estimate of the costs of such works;
 - c. an adequate estimate of the time required to construct the works and to apply the water to beneficial use;
 - adequate approximations of the number of persons to be served and future requirements; and
 - e. the dimension of the proposed resevoirs and a description of the land to be submerged by the impounded waters.
- 3. Application Otherwise Incomplete. The application, by itself and in combination with the other LVVWD applications, raises enormous and unprecedented environmental and socio-economic issues. It would be detrimental to the public interest to approve the application before these issues are carefully considered. The application contains no information to enable such consideration. The State Engineer should exercise his authority under NRS 532.120, 165 and 170, NRS 533.350 and other applicable law to obtain the following additional information:
- a. an independent assessment of the environmental and socio-economic impacts of the proposed extractions, associated structures and transportation systems, and uses, and alternatives thereto, prepared in accordance with standards similar to those for environmental impact statements under the National Environmental Policy Act and its implementing regulations; and
- b. a water resource plan for the Las Vegas Valley area similar to the water resource plans required by the Public Service

Commission from private purveyors of water.

- 4. Conflict with Existing Rights. The proposed use, by itself and in combination with those under the other LVVWD applications, conflicts with existing water rights, including but not limited to the prior and paramount rights of the Moapa Band of Paiute Indians to the waters of the Muddy River and to ground water underlying the Moapa Indian Reservation.
- 5. Other Legal Defects and Detriments to the Public Interest. The proposed use, by itself and in combination with those under the other LVVWD applications, is both unlawful and threatening to the public interest for the following reasons:
- a. LVVWD holds no rights to enter upon the subject lands, extract the water, transport the water to its intended place of use (including proposed transportation across the Moapa Indian Reservation), or otherwise exercise the water rights it seeks. Moreover, LVVWD lacks the financial capability to construct the necessary works and transport the water to its intended place of use. Under these circumstances, it would disserve the public interest to grant LVVWD control (for decades or more) over the massive quantities of water covered by its applications. In addition, according such control to LVVWD would conflict with federal law and policy regarding the use or disposition of the federal lands covered by the applications.
- b. Such use will exceed the annual recharge and safe yield of each basin and result in the permanent depletion or mining of ground water, the lowering of the water table and static water level, negative hydraulic gradient influences, and other adverse impacts on the location and quantity of water resources.
- c. Such use will adversely affect water quality, and thus impair existing municipal and other uses.
- d. Such use will degrade wetlands and riparian habitats, including these on public lands and in Death Valley National Monument, Great Basin National Park, Lake Mead National Recreation Area, and national wildlife refuge units.
- e. Such use will damage wetlands, springs, seeps and phreatophytes which provide water and habitat for migratory species, other wildlife, grazing livestock, and other existing uses.
- f. Such use will jeopardize the existence of endangered and threatened species, including but not limited to the desert tortoise, prevent or interfere with the conservation of such species, and take or harm such species.

- g. Such use will impair environmental, scenic and recreational values that the State holds in trust for all of its citizens.
- h. Such use will encourage waste and discourage reasonable conservation measures within LVVWD's service area.
- i. Such use will lead to regional air pollution (particularly carbon monoxide and particulates) in violation of law.
- 6. Other Grounds. We incorporate by reference and adopt all other grounds set forth in every other protest filed with respect to this application. In addition, we reserve the right to amend this protest to assert additional grounds on the basis of new or as yet undisclosed information regarding these applications and the effects thereof.

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In the Matter of Application Number 53990 ,	
Filed By Las Vegas Valley Water District	PROTEST
October 17 19 89, to Appropriate the	
Waters of Underground	
WATERS OF	
Comes now U.S. Fish and Wildlife Service	ed or typed name of protestant
whose post office address is 1002 NE Holladay Stree	et. Portland. OR 97232-4181
	et No. or P.O. Box, City, State and Zip Code and enhancement of fish, wildlife and their habit and protests the granting
of Application Number 53990	October 17 , 19 89
Las Vegas Valley Water District	
by Las vegas valley water District Printed or typed name of ap	to appropriate the
waters ofUnder groundUnderground or name of stream, lake, spring or other	situated in Lincoln er source
County, State of Nevada, for the following reasons and o	on the following grounds, to wit:
See Attached	
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THEREFORE the protestant requests that the application	on be
nd that an order be entered for such relief as the State E	
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Signed	Agent or protestant
	arvin L. Plenert, Regional Director
U.S. I Address	Fish and W ^{rite} Te Service 1002 NE Holladay St.
	Street No. or P.O. Box No. ortland, OR 97232-4181
***************************************	City, State and Zip Code No.
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ubscribed and sworn to before me this 25th day of	//
ubscribed and sworn to before me thisday of	ma il 1 11 1
ubscribed and sworn to before me this	Marilyn a. Holway
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The U.S. Fish and Wildlife Service (Service) protests water right applications 53947 through 54036, 54038 through 54066, 54068 through 54092, 54105, and 54106, of which this protest is a part, which were filed by the Las Vegas Valley Water District (LVVWD). Granting the above applications would not be in the public interest and, in addition, would injure the Service's senior water rights.

The currently available information indicates that the impacts, both short and long term, which would result from withdrawal (extraction) of underground water as proposed by LVVWD, would adversely affect the water rights held by the Service and the water available to wildlife and plants in general.

The "underground source" of the water proposed to be appropriated by LVVWD will intercept the source of the water that now maintains the numerous springs, seeps, marshes, streams, and riparian and mesquite habitats that support the wildlife and plant resources including endangered and threatened species in the state of Nevada. These water resources are dependent on the ground water systems from which applicant proposes to tap.

The Service's mission is to conserve, protect, and enhance fish, wildlife, and their habitats for the continuing benefit of the American people. In southern Nevada, the Service manages four National Wildlife Refuges (NWR):

- Ash Meadows NWR. This refuge was established in June 1984 and comprises approximately 23,500 acres of spring-fed wetlands and alkaline desert uplands that provide habitat for numerous plants and animals found nowhere else in the world. Five species at the refuge are listed under the Endangered Species Act, and seven species are threatened. Twenty other species are candidates for listing.
- Desert National Wildlife Range. This refuge was established in 1936 and encompasses over 2,200 square miles. The most important objective is perpetuating the desert bighorn sheep and its habitat. Dependable, year-round water sources located throughout bighorn habitat enable the sheep to use all available habitat which reduces competition for food, cover, water, and space. The Corn Creek Spring ponds on the refuge are the home of the endangered Pahrump poolfish.
- Moapa NWR. This refuge was established in 1979 to secure habitat for the Moapa dace, an endangered minnow endemic to the headwaters of the Muddy River. Historically, the dace was common throughout the headwaters of the Muddy River but in the last decade populations have declined sharply due to habitat destruction and alterations and competition with introduced non-native species.

 Pahranagat NWR. This refuge was established in 1964 to provide a stopping point for waterfowl and other migratory birds as they migrate south in the fall and back north in the early spring. These waterfowl are attracted by the refuge's 5,380 acres of marshes, open water, native grass meadows, and cultivated croplands. The refuge is the home of the endangered bald eagle and five candidate species.

These four southern Nevada refuges support migratory birds, endangered and threatened species, and other plant and wildlife species. Loss of sufficient water supply to the refuges would eliminate or degrade critical wildlife habitat and could eliminate some or all of the migratory birds, endangered and threatened species, and other wildlife the refuges have been established to protect. This would defeat the very purposes of the refuges and interfere with the Service's mandated responsibilities under the Migratory Bird Treaty Act, 16 U.S.C. § 703 et seq., (MBTA) and the Endangered Species Act (ESA) of 1973, 16 U.S.C. 1531 et seq., among other federal laws. Reducing the refuges' water supply through approval of the applications could also constitute violations of the ESA and MBTA.

In addition to the endangered and threatened species found on the refuges, endangered and threatened species are found at numerous other sites in southern Nevada. Significantly reducing water supplies at these locations would also adversely affect these species. The preamble to the Endangered Species Act states that endangered and threatened species of fish, wildlife and plants . . . "are of aesthetic, ecological, educational, historical, recreational and scientific value to the Nation and its people." Congress, through enactment of the Endangered Species Act, has clearly expressed a national public interest in preserving endangered and threatened plant and animal species.

The Service also has water rights for surface and ground water at each of the four southern Nevada National Wildlife Refuges. Approval of the applications would significantly reduce the water available at the refuges and injure the Service's water rights.

The Fish and Wildlife Service strongly urges the State Engineer to undertake a comprehensive study of the environmental impacts to southern Nevada that the withdrawing of approximately 860,000 acre-feet of water, the amount applied for by the Las Vegas Valley Water District, would have on the hydrologically connected basins in this area of the state prior to approving any of the applications.

In the Matter of Application Number 53990

Filed by the Las Vegas Valley Water Dis	strict	PROTEST
ON October 17, 1989 TO APPROPRIATE THE		
Waters of Underground		
		address is P.O. Box 1767, Tonopah, NV, 89049,
whose occupation is Political Subdivision, State of	of Nevada, and protests the	granting of Application Number 53990, filed on
October 17, 1989, by the Las Vegas Valley Water	er District to appropriate th	ne waters of Underground situated in Lincoln
County, State of Nevada, for the following reasons		
See attached.		
THEREFORE the protestant requests that th	e application by DENIED	and that an order be entered for such relief as the
State Engineer deems just and proper.	Signed Signed	J. Beachurs
	Stephen T. Bradhurst,	Agent
	Address: P.O. Box 151	
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Subscribed and sworn to before me this 6th.	_ day of July , 1990.	
•		Sancha V Hadlock
	State of Nevada	Notary Public
	County of Washoe	SANDRA A. HADLOCK NOTARY PUBLIC STATE OF NEVADA WASHOE COUNTY

REASONS AND GROUNDS FOR PROTEST BY NYE COUNTY

The Nye County Board of Commissioners, State of Nevada, does hereby protest the above-referenced Application for the following reasons and on the following grounds, to wit:

- 1. Upon information and belief protestant asserts that there is not sufficient unappropriated ground water in host water basin to provide the water sought in the above-referenced Application and all other pending applications involving the utilization of surface and ground water from the basin.
- 2. The appropriation of this water when added to the already approved appropriations and existing uses and water rights in host water basin will exceed the annual recharge and safe yield of the basin. Appropriation and use of this magnitude will lower the water table; degrade the quality of water from existing wells; cause negative hydraulic gradient influences; and threaten springs, seeps and phreatophytes which provide water and habitat that are critical to the survival of wildlife and grazing livestock.
- 3. The granting or approval of the above-referenced Application would unreasonably lower the water table and sanction water mining, which is contrary to Nevada law and public policy.
- 4. This Application is one of 146 applications filed by the Las Vegas Valley Water District seeking a combined appropriation of some 864,195 acre-feet of ground and surface water primarily for municipal use in Clark County. Diversion and export of such a quantity of water will deprive the area of origin of the water needed to protect and enhance its environment and economic well-being; and the diversion will unnecessarily destroy environmental, ecological, scenic and recreational values that the State holds in trust for all its citizens.
- 5. The granting or approval of the above-referenced Application in the absence of comprehensive water-resource development planning, including, but not limited to, environmental-impact considerations, socioeconomic-impact considerations, cost/benefit considerations, water-resource evaluation by an independent entity, and a water-resource plan for the Las Vegas Valley Water District (such as is required by the Public Service Commission of water purveyors) is detrimental to the public welfare and interest.
- 6. The granting or approval of the above-referenced Application would be detrimental to the public interest in that it, individually and together with other applications of the water importation project, would:
 - a. Likely jeopardize the continued existence of endangered and threatened species recognized under the federal Endangered Species Act and related state statutes;

- b. Prevent or interfere with the conservation of those threatened or endangered species;
- c. Take or harm those endangered or threatened species; and
- d. Interfere with the purpose for which the federal lands are managed under federal statutes including, but not limited to, the Federal Land Use Policy Act of 1976.
- 7. The granting or approval of the above-referenced Application will sanction and encourage the willful waste of water that has been allowed, if not encouraged, by the Las Vegas Valley Water District. Said waste of water is contrary to Nevada law and public policy.
- 8. The subject Application seeks to develop the water resources of, and transport water across, lands of the United States under the jurisdiction of the United States Department of Interior. This Application should be denied because the Las Vegas Valley Water District has not obtained or demonstrated that it can obtain the necessary legal interest (right-of-way) on said lands to extract, develop and transport water from the point of diversion to the point of use in the Las Vegas Valley Water District service area. Therefore, the Las Vegas Valley Water District cannot show that the water will ever be placed in beneficial use.
- 9. The Application should be denied because it individually and cumulatively with other applications of the water importation project will perpetuate and may increase the inefficient use of water in the Las Vegas Valley Water District service area and frustrate efforts at water-demand management in the Las Vegas Valley Water District service area.
- 10. The Las Vegas Valley Water District lacks the financial capability for developing and transporting water under the subject permit, which is a prerequisite to putting the water to beneficial use; and accordingly, the subject Application should be denied.
- 11. The above-referenced Application should be denied because it fails to adequately include the statutorily required information, to wit:
 - a. Description of proposed works;
 - b. The estimated cost of such works;
 - c. The estimated time required to construct the works and the estimated time required to complete the application of water to beneficial use;
 - d. The approximate number of persons to be served and the future requirement; and
 - e. The dimensions and location of proposed water-storage reservoirs, the capacity of the proposed reservoirs, and a description of the lands to be submerged by impounded waters.

- 12. The subject Application should be denied because it individually and cumulatively with other applications of the proposed project will exceed the safe yield of host water basin thereby adversely affecting phreatophytes and creating air contamination and air pollution in violation of State and Federal Statutes, including, but not limited to, the Clean Air Act and Chapter 445 of the Nevada Revised Statutes.
- 13. The Application cannot be granted because the applicant has failed to provide information to enable the State Engineer to properly safeguard the public interest. The adverse effects of this Application and related applications associated with the proposed water appropriation and transportation project (largest appropriation of ground water in the history of the State of Nevada) cannot properly be evaluated without an independent, formal and publicly reviewable assessment of the following:
 - a. The water resources of the proposed area of diversion and the cumulative effects of the proposed diversions;
 - b. Mitigation measures that will reduce the impacts of the proposed extraction; and
 - c. Alternatives to the proposed extraction, including, but not limited to, the alternatives of no extraction and aggressive implementation of all proven and cost-effective water-demand management strategies.
- 14. The above-referenced Application should be denied because the applicant has failed to provide the protestant relevant information regarding this Application and other applications which comprise the proposed importation project (works) as required by N.R.S. 533.363. The failure to provide such relevant information denies protestant due process of law under Chapter 533, N.R.S., in that said relevant information may provide protestant with further meaningful grounds of protest, and that protestant may be forever barred from submitting such further grounds of protest because the protest period may end before Applicant provides such required information. The failure of applicant to provide such information denies protestant the meaningful opportunity to submit protests to this Application and other applications associated with the water importation project as allowed by Chapter 533, N.R.S.
- 15. The subject Application should be denied because the population projections upon which the water-demand projections are based are unrealistic and ignore numerous constraints to growth, including traffic congestion, increased costs of infrastructure and services, degraded air quality, protection of rare and endangered species, etc.
- 16. The subject Application should be denied because previous and current conservation programs instituted by the Las Vegas Valley Water District are inefficient public-relations-oriented efforts that are unlikely to achieve substantial water savings. Public-policy and public-interest considerations should preclude the negative environmental and socioeconomic consequences of the proposed transfers on areas of origin when the potential water importer has failed to make a good-faith effort to efficiently use currently available supplies.

- 17. The subject Application should be denied because the enormous costs of the project likely will result in water-rate increases of such a magnitude that demand will be substantially reduced, thereby rendering the water transfer unnecessary.
- 18. The granting or approval of the above-referenced Application would be detrimental to the public interest and not made in good faith since it would allow the Las Vegas Valley Water District to lock up vital water resources for possible use sometime in the distant future beyond current planning horizons.
- 19. The subject Application should be denied because current and developing trends in housing, landscaping, national plumbing-fixture standards and demographic patterns all suggest that the simplistic water-demand forecasts upon which the proposed transfers are based substantially overstate future water-demand needs.
- 20. The subject Application should be denied because the current per capita water-consumption rate for the Las Vegas Valley Water District is double that of similarly situated southwestern municipalities. This suggests enormous potential for most cost-effective supply alternatives, including demand management and effluent re-use. These alternatives have not been seriously considered by the Las Vegas Valley Water District.
- 21. The above-referenced Application should be denied because the State Engineer has previously denied other applications for water from the host water basin, said applications having been prior in time to the instant Application and those applications associated with the water importation project. The grounds for denial (e.g., applicant does not own or control the land on which the water is to be diverted, approval would be detrimental to the public welfare, etc.) of the prior applications should apply equally to the instant Applicant and provide grounds to deny the instant Application.
- 22. The granting or approval of the above-referenced Application and the other applications associated with the water-importation project will most likely have a negative impact on Nevada's environment (see the report entitled Las Vegas Water Importation Project Technology Assessment by Baughman and Finson). Therefore, the subject Application should be denied by the State Engineer since it is the public policy of the State of Nevada, per Governor Bob Miller's January 25, 1990, State of the State Address, to protect Nevada's environment, even at the expense of growth (see page 11 of the Address).
- 23. The State Engineer is a member of the State of Nevada Environmental Commission (N.R.S. 445.451). This entity has the duty to prevent, abate and control air pollution in the State of Nevada, including Las Vegas Valley. Air pollution in Las Vegas Valley is so bad that the Valley has been classified a non-attainment area for national and state ambient air-quality standards for CO and PMIO. The Las Vegas Valley Water District applications for water from central, eastern and southern Nevada are for the purpose of securing water to encourage and support future growth in Las Vegas Valley. The State Engineer should deny the above-referenced Application and the other applications associated with the water-importation project since more water means more growth—therefore, more air

pollution. The State Engineer should be taking steps to ameliorate the air-quality problem in Las Vegas Valley, not exacerbate it. The State Engineer, along with the other members of the Environmental Commission, has the legal and moral responsibility to prevent air pollution in Las Vegas Valley. Therefore, the Commission should protest the subject application and the other applications associated with the growth-inducing project.

- 24. The above-referenced Application should be denied because economic activity in the area of the proposed point of diversion is water-dependent (e.g., grazing, recreation, etc.); and a reduction in the quantity and/or quality of water in the area would adversely impact said activity and the way of life of the area's residents.
- 25. The above-referenced Application and the other applications associated with the water-importation project should not be approved if said approval is influenced by the State Engineer's desire or need to ensure that there is sufficient water for those lots and condominium units created in Las Vegas Valley by subdivision maps. These maps were approved by the State Engineer, and he certified that there is sufficient water for the lots and units created by the maps. If there is not sufficient water for these lots and units, then Clark County water resources (e.g., water created by conservation, water saved by re-use, etc.) should be developed and assigned to the water-short lots and units.
- On information and belief the Las Vegas Valley Water District applications to appropriate water from central, eastern and southern Nevada should be denied since the District has not shown a need for the water and the feasibility (technical and financial) of the water-importation project. The District's need for the water and the feasibility of the water-importation project should be components of a water-resource plan approved by the Public Service Commission of Nevada (see N.R.S. 704.020(2)(b)).
- 27. Las Vegas Valley Water District public statements and written material indicate that approximately 61 percent of the water rights sought by the District (via the 146 applications) are to be temporary water rights. But, the applications (146) state the water is to be used on a permanent basis. Therefore, the subject applications, including the above-referenced Application, should be denied because the public has been denied relevant information and due process.
- 28. The above-referenced Application and the other applications associated with the water-importation project should be denied since removing water from central, eastern and southern Nevada to Las Vegas Valley will adversely impact economic activity (current and future) of the water-losing area. Some of the economic impacts are as follows:
 - a. Agriculture: The combination of sunlight, water resources (ground water and geothermal sources), technology for intensified forms of agriculture, and growing markets (particularly in Las Vegas and Los Angeles) might create conditions for new agricultural development. A lack of water resources that can be developed would foreclose these additions to the economy of the region and the state:

- Fish farming using thermal springs
- Truck gardens or cotton crops
- Greenhouses for flowers or hydroponic vegetables, either alone or in conjunction with electric cogeneration plants.

In addition, the removal of ground water might damage the existing agricultural economy of the area by decreasing grazing available for cattle and sheep and decreasing crops like hay. Water rights are often gained by the purchase of agricultural land that has the water rights attached; then the purchaser takes the land out of agricultural production and removes the water to another, non-agricultural use. The three counties most affected by the granting of Las Vegas Valley Water District's applications—Nye, White Pine and Lincoln—had combined sales of cattle of over \$7,000,000 in 1987 and combined sales of other agricultural products of \$3,500,000 in the same year, according to the U.S. Department of Commerce. Removal of ground water could affect existing water sources for irrigating hay, and decrease forage available for cattle and sheep to the detriment of the agricultural segment of the economy of the three counties.

- b. Power Generation and Transmission: The removal of ground water could inhibit or preclude opportunities for power production, which generally uses water for cooling and in steam generation. The transmission lines developed to connect the White Pine and Thousand Springs Power Plants to the regional grid (with connection point in Henderson from White Pine), linked to electric-power-hungry markets in Las Vegas and southern California, might offer economic development potentials:
 - Production of electric power from geothermal sources could be connected to the transmission line for sales in the region or outside the state
 - Electric generation from locally produced natural gas or oil, or from natural gas from the Kern River Pipeline, could also be connected to the grid
 - Costs of solar power are declining and, under certain circumstances, are similar to other power production. Nevada's climate and open spaces, combined with access to a transmission line, could make solar-power production attractive.

Just as importantly, solar-, geothermal- and thermal-power production could provide inexpensive power for new dispersed activities in the three counties that are not now close enough to the electric grid for economic tie-in.

c. Mineral Extraction: Oil and natural gas offer major (though as yet highly uncertain) prospects. There is informed speculation that this area is the last major unexplored resource in the continental United States. Dwindling supplies elsewhere, in combination with reduction of imports, could produce important opportunities in Nevada. The development of other mineral resources is likely, and some could be of significant scale (e.g., Bond Gold), either as now, transported to linked industries, or as an attraction for colocation (see below).

Gold, however, is not the only mineral found in minable quantities and qualities in the region. Silver, molybdenum, and copper also are an important part of the economies of the three counties and so, to a lesser degree, is the extraction of mercury, fluorspar, calcium borate, zinc, lead and perlite. Each of these minerals is currently being produced in the region. As demand in the world changes for minerals, these and others may make important contributions to the region's and the state's economy. The effect on mining of removal of ground water from the region should be fully understood before the applications are approved.

- d. Manufacturing: Space-requiring industries (e.g., Aero-Jet, Southern California Aerospace, etc.), which are increasingly constrained in the Los Angeles metroplex, could choose locations in the Nevada desert, particularly if other infrastructure (rail, highways, electric power, water, etc.) were available. Those interested could include:
 - Manufacturers requiring Nevada's clean air or large expanses of uninhabited land
 - Industry serving the U.S. Departments of Defense and Energy
 - Producers of gaming devices or photovoltaic equipment
 - Manufacturers dependent upon minerals extracted in Nevada, or serving those industries.
- e. Tourism: Though slow to develop, tourism and travel could increase between Interstate Highways 80 and 15. Development could include facilities such as attractions for those enjoying Nevada's laws on gaming, and health spas centered around thermal hot springs and Nevada's clean air and quiet, empty landscapes.

Geothermal wells deserve particular mention regarding tourism. The region has many documented geothermal sources with varying temperatures suitable for a variety of uses. It is widely believed that the extraction of ground water will decrease the flow of these springs before their potential is fully developed. The Japanese, for instance, especially enjoy thermal waters and often make them a part of their vacations as well as daily life; Europeans have flocked to health spas for centuries. It is possible that geothermal springs could be developed into a lucrative tourist attraction, but not if the ground water is so depleted that it reduces or eliminates geothermal sources.

Wildlife could also be adversely affected. The National Park Service, in a publication about outside threats to Death Valley, says that "Environmental impacts are probable to . . . Sunnyside/Kirch Wildlife Management Area, Railroad Valley wetlands areas, Key Pittman Wildlife Management Area, Pahranagat National Wildlife Refuge, and the Ash Meadows National Wildlife Refuge if the [LVVWD] applications are approved." Damage to or loss of wildlife areas could cause a decline in tourist visits to the region and prevent expansion.

An unpublished assessment of Las Vegas Valley Water District's project by Mike L. Baughman reports that the three counties "contained 275 [water-

related recreational] sites . . . estimated to support in excess of 700,000 resident recreation visitor days." Nevadans, as well as tourists from other areas, may mourn damage to these recreational sites.

- f. Concentration of Population: The state of Nevada should consider the important public-policy issues concerning dispersal of population, which are an inherent, if unspoken, part of the debate on appropriation of the region's water. Some of those issues are:
 - Whether foreclosure (because of insufficient water) of economic prospects outlined above preclude a more effectively and efficiently organized state of Nevada, from both an economic and a political point of view
 - Whether a large (\$1.5 billion) investment in infrastructure in rural Nevada could be used to encourage a growth pattern different from and superior to the current concentration in Reno and Las Vegas
 - Equity issues in the lack of representation of the state's rural population in state decision-making
 - Beneficial use of sparsely populated land areas.
- g. Interrelationships: Many of the economic potentials are interrelated to, and even dependent upon, each other:
 - If sufficient water is unavailable for electric-power generation, not only is electric power not produced and sold, but dispersed manufacturing or development of tourist attractions will not occur.
 - If the water table is lowered sufficiently to reduce or stop the flow of thermal springs, fish farming will not develop, and related industries such as manufacturing of packing materials or frozen-food packing plants will not be built
 - Without sufficient water for growth in residential use, even industries that use little or no water may be unable to locate in central and eastern Nevada. Any impact assessment that projected increases in population would trigger a requirement for additional water resources, a requirement that could not be met.

When water that has remained underground for 10,000 years is removed at a rate that is (even temporarily) faster than it can be recharged, that action will change the future of Nevada unalterably. It is critical that the decision-making process that concerns exporting water from rural to urban counties fully addresses the complex nature of a region's economic potentials.

29. Inasmuch as a water extraction and transbasin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse effects without further information and study. Accordingly, the protestant reserves the right to amend the subject protest to include such issues as they may develop as a result of further information and study.

30. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to this Application and/or any application filed that is associated with the water-importation project and filed pursuant to N.R.S. 533.365.

IN THE MATTER OF APPLICATION NUMBER 5 53 9	90		RECEIVED
Filed by Las Vegas Valley Water Distri	lct (0.TP8:0	JUL 0 6 1990
ON October 17, 1989, TO APPROPRIA		OTEST	
Waters of Underground	}		Olv. of Water Resources Branch Office - Las Yegas, NY.
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whose occupation is		***************************************	
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\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

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IN THE MATTER OF APPLICATION NUMBER 53990 FILED BY Las Vegas Valley Water District ON October 17, 1989, TO APPROPRIATE THE Waters of Underground Comes now Kayl Hanning - Garry Ces
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whose post office address is P. U. Box 201. Panaca, NU. 89042
Street No. or P.Q. Box, City, State and Zip Code
of Application Number 53990 October 17
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Printed or typed name of applicant
Underground or name of stream, lake, spring or other source
County, State of Nevada, for the following reasons and on the following grounds, to wit:
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Address Printed octsped name, if agent Address Street No. or P.D. Box No. Y9042 City, State and Zip Code No. Subscribed and sworn to before me this 28th day of June 1990 Notary Public-State Of Nevada COUNTY OF LINCOLN Notary Public-State Of Nevada Al ICE C. SIMKINS State of Nevada Olive State Of Nevada Al ICE C. SIMKINS
Address Street No. or P.O. Box No. City, State and Zip Code No. Notary Public-State Of Nevada COUNTY OF LINCOLN Printed or typed name, if agent Address Street No. or P.O. Box No. City, State and Zip Code No. Notary Public-State Of Nevada COUNTY OF LINCOLN Notary Public Notary Public

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ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

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Inty. State of Nevada, for the following reasons and on the following grounds, to wit:	
This application is one of 105 applications filed by the Las Vegas	
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EXHIBIT A

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

- I. The mission of the National Park Service (NPS) may be paraphrased from 16 U.S.C. 1, as conserving scenery, natural and historic objects, and wildlife, and providing for enjoyment of the same in such a manner and by such means as will leave them unimpaired for the enjoyment of future generations. The public interest will not be served if water and water-related resources in the nationally important Death Valley National Monument (Death Valley NM) and Lake Mead National Recreation Area (Lake Mead NRA) are diminished or impaired as a result of the appropriation proposed by this application.
- II. Death Valley NM was created by Presidential Proclamation in 1933 to preserve unusual features of scenic, scientific, and educational interest. The proclamation gives warning to unauthorized persons not to appropriate, injure, destroy, or remove any feature of this monument. Springs and water-related resources are important features of the Monument. The NPS is entitled to Federal reserved water rights for reserved lands within Death Valley NM. The priority dates for these reserved rights are the dates when the lands were reserved and are senior to the appropriation sought by this application. These rights have not been judicially quantified.
 - A. In the eastern part of the Monument, Grapevine, Keane Wonder, Nevares, Texas, Travertine and Saratoga Springs provide water for park facilities, domestic use, public campgrounds, resorts, vegetation, wildlife, public enjoyment, scenic value and other related needs. Nevares, Texas, and Travertine Springs collectively discharge about 2,000 gallons per minute (about 3,200 acre-feet per year) and are critical for domestic and commercial use.

Public visitation to Death Valley NM for the past 5 years is approximately as follows:

1985 - 601,000 1986 - 611,000 1987 - 693,000 1988 - 721,000 1989 - 692,000

The Monument supplies water for visitors from the above-named springs. For example, during 1988, water from these springs supported approximately 275,000 overnight campers in Death Valley NM campgrounds, 98,000 people at resorts within the Monument,

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

200 NPS employees and families (at the height of the season), 410 resort employees, a population of 50 Native Americans, and 32 other residents.

B. The springs mentioned above, in addition to more than 350 others in Death Valley NM, support vegetation and critical wildlife habitat. For example, two species of snails, which are candidates for threatened or endangered species listing, are found within Death Valley NM and live at certain springs. The Badwater snail (Assiminea infima) is found at Travertine and Nevares Springs and the Amargosa tryonia snail (Tryonia variegata) occurs at Saratoga Springs. Six other species of snails are endemic to Death Valley springs and are not found outside the Monument.

Desert bighorn sheep are also dependent upon the springs in Death Valley NM. Approximately 25 herds concentrate around Monument springs during the summer, rarely straying more than two miles away.

If approved, the appropriation and diversion proposed by this application will eventually reduce or eliminate the flows from springs at Death Valley NM which are discharge areas for regional ground-water flow systems. The NPS's senior appropriative and Federal reserved water rights, water resources, and water-related resource attributes will thus be impaired. Such impacts are not in the public interest.

- III. A unique and endangered species of pupfish exists in a pool at Devil's Hole, a detached unit of Death Valley NM in Nevada. Ground-water withdrawals near the unit previously caused a decline in the water level of the pool, exposing a rock shelf vital to the spawning of the pupfish (Dudley and Larson, 1976). Subsequently, the U.S. Supreme Court (later refined by the U.S. District Court) determined that a Federal reserved water right exists at Devil's Hole for the purpose of maintaining a water level sufficient to inundate the shelf on which the pupfish spawns (Cappaert v. United States, 1976). In addition, the Endangered Species Act and its amendments impose obligations on Federal agencies to conserve endangered species such as the Devil's Hole pupfish. The appropriation and diversion proposed by this application will, eventually, cause the water level at Devil's Hole to fall, thereby impairing the senior Federal reserved water right for Devil's Hole.
- IV. Lake Mead NRA was established in 1964 to be administered for "...general purposes of public recreation, benefit, and use, and in a manner that

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

will preserve, develop, and enhance, so far as practicable, the recreation potential, and in a manner that will preserve the scenic, historic, scientific, and other important features of the area...". Springs and water-related resource attributes are important features of the National Recreation Area. The NPS is entitled to Federal reserved water rights for reserved lands within Lake Mead NRA. The priority dates for these reserved rights are the dates when the lands were reserved and are senior to the appropriation sought by the Las Vegas Valley Water District (LVVWD). These rights have not been judicially quantified.

A. Numerous springs provide water for vegetation and wildlife habitat and create an environment that many visitors use and enjoy. Most springs are not fed by water from Lake Mead, and will be affected by up-gradient diversions.

Springs include Blue Point, Rogers, Corral, Kelsey's and Tassi Springs, and other smaller, unnamed springs. Visitation to Blue Point and Rogers Springs has been estimated at 5,000 visitors/year for each spring.

Desert bighorn sheep are also dependent upon the springs in Lake Mead NRA. A herd of approximately 150 use springs in the northern part of the National Recreation Area, while a herd of nearly 400 sheep use springs in the southern part.

- B. Thermal springs are found within Lake Mead NRA. Two of the larger and more frequented--Boy Scout and Nevada Hot Springs--have water temperatures of about 127°F throughout the year. Several smaller thermal springs of recreational and scientific interest also exist within Lake Mead NRA boundaries.
- C. The Muddy River, which originates from large discharge springs located northeast of Moapa, Nevada, flows into Lake Mead NRA at the north end of the lake's Overton Arm. The State of Nevada, Department of Wildlife, is leasing a portion of Lake Mead NRA adjoining the Muddy River for the purposes of the Overton Wildlife Management Area. This area supports a variety of waterfowl and vegetation.

If approved, the appropriation and diversion proposed by this application will eventually reduce or eliminate the flows of springs (including thermal springs) and the Muddy River within Lake Mead NRA

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

which are discharge areas for regional ground-water flow systems. The NPS's senior water rights, water resources, and water-related resource attributes would thus be impaired. Such impacts are not in the public interest.

V. Lake Mead NRA has Nevada State appropriative water rights for the following, which will be impaired by the appropriation and diversion proposed by this application.

Name	Point of Diversion	<u>Number</u>
Kelsey's Springs	SWI/4 NWI/4, Sec 20, T16S, R68E MDBM	296
Rogers Spring	SE1/4 SE1/4, Sec 12, T18S, R67E MDBM	4476
Muddy Creek (River)	NWI/4 SE1/4, Sec 19, T16S, R68E MDBM	5126

VI. The diversion proposed by this application is located in the carbonate-rock province of Nevada. The carbonate-rock province is typified by complex interbasin regional flow systems that include both basin-fill and carbonate-rock aquifers (Harrill, et al., 1988, Sheet 1). Ground water flows along complex pathways through basin-fill aquifers, carbonate-rock aquifers, or both, from one basin to another. Ground-water flow system boundaries, and thus interbasin ground-water flows, are poorly defined for most of the carbonate-rock province (Harrill, et al., 1988, Sheet 1). The proposed diversion is expected to reduce interbasin flows and modify the direction of ground-water movement in adjoining hydraulically connected basins, reduce or eliminate spring and stream flows, and cause land subsidence and fissuring.

A central corridor of the carbonate-rock aquifers in southern Nevada (Dettinger, 1989) occurs within the carbonate-rock province. The corridor consists of a north-south "block" of thick, laterally continuous carbonate rocks and probably contains the principal conduits for regional ground-water flow from east-central Nevada into southern Nevada, with flow ultimately discharging through springs at Ash Meadows (including Devil's Hole), Death Valley, and Lake Mead (Dettinger, 1989, p. 13). Parts of east-central Nevada are a recharge area for the central corridor of the carbonate-rock and basin-fill aquifers in southern Nevada (Dettinger, 1989; Mifflin, 1988).

The major ground-water flow systems of southern and east-central Nevada described by Harrill, et al. (1988, Sheets 1 and 2) include Death Valley, Penoyer Valley, Railroad Valley, Newark Valley, and Colorado.

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

These ground-water flow systems are within or tributary to the central corridor. The Death Valley flow system of Harrill, et al. (1988), includes the Ash Meadows flow system described by Winograd and Thordarson (1975). The Ash Meadows flow system discharges from springs at Ash Meadows and Death Valley NM and maintains the water level of Devil's Hole. The Colorado flow system of Harrill, et al. (1988) includes the White River flow system described by Eakin (1966). Winograd and Thordarson (1975) indicate that ground water flows from the White River flow system to the Ash Meadows flow system, ultimately discharging from springs at Ash Meadows and Death Valley, and maintaining water levels at Devil's Hole. Harrill, et al. (1988, Sheet 2) also show areas where ground water is transmitted from one flow system to another. Essington (1990) discusses several of the major flow systems mentioned above and their relationships to the water resources of Death Valley NM. The White River flow system discharges from the Muddy River springs and springs at Lake Mead NRA (See Eakin, 1966; Harrill, et al., 1988, Sheet 2; Dettinger, 1989, Figure 6).

The diversion proposed by this application is located within a basin which may be part of the central corridor, the recharge area for the central corridor and/or other parts of regional ground-water flow systems which discharge in the Ash Meadows, Death Valley and Lake Mead areas (Harrill, et al., 1988, Sheet 1, Figure 5; and Sheet 2). Thus, the diversion is expected to reduce the flow from springs at Death Valley NM and Lake Mead NRA and/or cause the water level at Devil's Hole to decline.

Some zones within the central corridor are highly transmissive, and act as large-scale drains which ultimately transmit much of the flow that discharges from large springs such as those at Ash Meadows, Death Valley NM and take Mead NRA. It has been hypothesized (Dettinger, 1989, p. 16) that the highly transmissive zones may stay highly transmissive only if large volumes of water continue to flow through them. Otherwise, openings in the rocks gradually fill with minerals and the rocks resolidify. The appropriation and diversion proposed by this application is expected to reduce the volume and velocity of ground water flowing through the drains which could begin the process of closing connected fractures and solution cavities, substantially impairing the capacity of the aquifer to transmit water.

Available scientific literature is not adequate to reasonably assure that the ground-water appropriation and diversion proposed by this application will not impact the senior water rights, water resources and

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

water-related resources of Death Valley NM and Lake Mead NRA, and thereby impair the senior NPS water rights. Scientific literature indicates that Devil's Hole, and springs within Death Valley NM and Lake Mead NRA are hydraulically connected to regional ground-water flow systems and can be affected by an up-gradient ground-water diversion.

- VII. Besides this application, the LVVWD has submitted 1 additional applications to appropriate ground water in Basin 181, DRY LAKE VALLEY (Exhibit B).
 - A. Diversions proposed by these applications, if developed, would be about 11591 acre-feet per year (Exhibit C and D).
 - B. As of December 1988, committed diversions of 175 acre-feet per year and an estimated perennial yield of 2500 acre-feet per year were reported for Basin 181, DRY LAKE VALLEY (Nevada Department of Conservation and Natural Resources, 1988; Exhibit C).
 - C. The sum of the committed diversions and the diversions proposed by the LVVWD applications in this basin exceeds the estimated recharge of 5000 acre feet per year by 6766 acre-feet per year (Exhibit D) and the estimated perennial yield by 9266 acre-feet per year (Exhibit C).

A substantial overdraft of ground-water resources is expected to occur. The overdraft will cause ground-water levels to decline, alter the directions of ground-water flow, dry up playas, reduce or eliminate spring flows, and cause land subsidence and fissuring. The cumulative effects of these diversions in this basin are expected to cause impacts at Death Valley NM and Lake Mead NRA more quickly and/or to a greater degree than diversions under this application alone and thereby impair the senior NPS water rights. The diversions proposed by LVVWD in this basin exceed the water available for appropriation. The impacts described above are not in the public interest.

VIII. It should be noted also, that the LVVWD has submitted a total of 102 applications which propose the appropriation of 824 cubic feet per second (596690 acre-feet per year) of ground water from the central corridor of the carbonate-rock aquifer or a basin hydraulically connected to the central corridor (Exhibit B). The diversions proposed by LVVWD in these basins exceed the water available for appropriation. The cumulative effects of these diversions is expected to cause the

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

impacts described in VII. above to appear more quickly and/or to a greater degree thandiversions within the subject ground-water basin, or under this application alone. This conclusion is supported by the following.

- A. Harrill, et al. (1988, sheet 2) have estimated an annual ground-water recharge of 221400 acre-feet for basins with proposed diversions as listed in Exhibit B (Exhibit D).
- B. The cumulative diversion proposed by these applications, when developed, will be approximately 596960 acre-feet per year (Exhibit D). This diversion rate exceeds the estimated cumulative recharge rate in the basins by 375560 acre-feet per year. A substantial overdraft of ground-water resources will occur as a result.
- C. As of December 1988, the latest available estimate of committed diversions and perennial yield were 203884 and 343750 acre-feet per year, respectively, for these basins (Nevada Department of Conservation and Natural Resources, 1988; Exhibit C).
- D. The sum of the committed diversions and the diversion rate proposed by these applications exceeds the estimated perennial yield by 457094 acre-feet per year (Exhibit C) and the estimated recharge rate in the basins by 579444 acre-feet per year (Exhibit D).
- IX. In this application, the points of discharge for return flow (treated effluent) have not been specified. The possibility exists that the return flow may be discharged into a hydrologic basin other than the basin of origin. This being the case, depletions to springs in Death Valley NM and Lake Mead NRA and a drop in the water level at Devil's Hole would occur more quickly and in greater magnitude than if treated effluent were returned to the basin of origin.
- X. According to NRS 533.060, "Rights to the use of water shall be limited and restricted to so much thereof as may be necessary, when reasonably and economically used for irrigation and other beneficial purposes..." Further, NRS 533.070 states that "The quantity of water from either a surface or underground source which may hereafter be appropriated in this state shall be limited to such water as shall reasonably be required for the beneficial use to be served." Implicit in these statements is a prohibition against waste and unreasonable use of water. It is unclear whether the quantity of water contemplated by this

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

application, individually and in combination with applications 53947 through 54036, 54038 through 54066, 54068 through 54076, 54105, and 54106 by the LVVWD, is necessary and is an amount reasonably required for municipal and domestic purposes. Past open and notorious practices would indicate otherwise.

- XI. The application does not clearly indicate the place of use, the description of proposed works, estimated cost of works, number and type of units to be served or annual consumptive use. Nor, as described in X. above, is it clear that the appropriation sought is necessary and is in an amount reasonably required for the beneficial uses applied for. Therefore, the application is defective and should be summarily rejected by the State Engineer.
- XII. In sum, the NPS protests the granting of Application Number 53990, submitted by the LVVWD to appropriate and divert ground water, on the following grounds.
 - A. The public interest will not be served if water and water-related resources in the nationally important Death Valley NM including Devil's Hole, and Lake Mead NRA, are diminished or impaired as a result of the diversion proposed by this application.
 - B. The diversion proposed by this application will reduce or eliminate the flows of springs in Death Valley NM which are discharge areas for regional ground-water flow systems, thereby impairing the senior NPS water rights.
 - C. The diversion proposed by this application will cause the water level at Devil's Hole to fall, thereby impairing the senior Federal reserved water right for Devil's Hole.
 - D. If approved, the appropriation and diversion proposed by this application will eventually reduce or eliminate the flows of springs and the Muddy River within Lake Mead NRA which are discharge areas for regional ground-water flow systems. The NPS's senior water rights, water resources, and water-related resource attributes would thus be impaired. Such impacts are not in the public interest.
 - E. Lake Mead NRA has Nevada State appropriative water rights for Kelsey's Springs, Roger's Spring, and Muddy Creek (River) which

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

will be impaired by the appropriation and diversion proposed by this application.

- F. Available scientific literature is not adequate to reasonably assure that the ground-water appropriation and diversion proposed by this application will not impact the senior water rights of Death Valley NM and Lake Mead NRA. The State Engineer will, therefore, be unable to make a determination that injury will not be manifest upon other water users, including the NPS.
- G. The cumulative effects of the diversion proposed by this application and other applications within this basin (Exhibit B) will impair the senior water rights of Death Valley NM and Lake Mead NRA more quickly and/or to a greater degree than the diversion under this application alone. The diversions proposed by LVVWD in this basin exceed the water available for appropriation.
- H. The cumulative effects of the diversion proposed by this application and other applications within the regional ground-water flow systems (Exhibit B) will impair the senior water rights of Death Valley NM and Lake Mead NRA more quickly and/or to a greater degree than diversions in the subject ground-water basin or under this application alone. The diversions proposed by LVVWD in these basins exceed the water available for appropriation.
- I. Depletions to regional ground-water flow systems, and hence springs in Death Valley NM and Lake Mead NRA, and a drop in the water level at Devil's Hole will occur more quickly and/or in greater magnitude if return flow (or treated effluent) is not discharged in the basin of origin.
- J. It is unclear whether the quantity of water claimed by this application, individually and in combination with applications 53947 through 54036, 54038 through 54066, 54068 through 54076, 54105, and 54106 is necessary and is an amount reasonably required for municipal and domestic purposes.
- K. The application does not clearly indicate the place of use, the description of proposed works, estimated cost of works, number and type of units to be served, or annual consumptive use. Nor is it clear that the diversion sought is necessary and in an amount reasonably required for the beneficial uses applied for.

EXHIBIT A (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

Therefore, the application is defective and should be summarily rejected by the State Engineer.

XIII. The NPS reserves the right to amend this exhibit as more information becomes available.

EXHIBIT B

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

The following applications were submitted by the Las Vegas Valley Water District for appropriations in basins within the central corridor, the recharge area for the central corridor, and/or other parts of the regional flow system (Nevada Division of Water Resources, 1990).

========	====:		========
Appli- cation no.	Basin no.	Basin Name	Proposed diversion rate, ft ³ /s
cation no.	no.	THREE LAKES VALLEY (NORTHERN PART) THREE LAKES VALLEY (NORTHERN PART) THREE LAKES VALLEY (NORTHERN PART)	rate,
53958 53959 53960 53961 53962 53963 53964 53981 53982 53983 53984	171 171 172 172 172 172 172 173 173A 173A 156	COAL VALLEY COAL VALLEY GARDEN VALLEY GARDEN VALLEY GARDEN VALLEY GARDEN VALLEY GARDEN VALLEY GARDEN VALLEY RAILROAD VALLEY (SOUTHERN PART) RAILROAD VALLEY (SOUTHERN PART) RAILROAD VALLEY (SOUTHERN PART) HOT CREEK VALLEY	10 10 6 6 6 10 10 6 6 10

EXHIBIT B (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

=======			========	
Appli-		;		Proposed
cation	Basin			diversion
no.	no.	Dogin Na		rate,
6.7		Basin Name		ft ³ /s
53965	173B	RAILROAD VALLEY (NORTHER		6
53966	173B	RAILROAD VALLEY (NORTHER		ě
53967	173B	RAILROAD VALLEY (NORTHER		
53968	173B	RAILROAD VALLEY (NORTHER		š
53969	173B	RAILROAD VALLEY (NORTHER		6 6 6 6 6
53970	173B	RAILROAD VALLEY (NORTHER		Š
53971	173B	RAILROAD VALLEY (NORTHER		Š
53972	173B	RAILROAD VALLEY (NORTHER!		6
53973	173B	RAILROAD VALLEY (NORTHER)		6
53974	173B	RAILROAD VALLEY (NORTHER)		6
53975	173B	RAILROAD VALLEY (NORTHER)		10
53976	173B	RAILROAD VALLEY (NORTHERN		10
53977	173B	RAILROAD VALLEY (NORTHERN		10
53978	173B	RAILROAD VALLEY (NORTHERN		. 10
53979	173B	RAILROAD VALLEY (NORTHERN		
53980	173B			10
53985	173B	RAILROAD VALLEY (NORTHERN RAILROAD VALLEY (NORTHERN		10
53986	173B	RAILROAD VALLEY (NORTHERN		6
53998	174	JAKES VALLEY	(PARI)	6
53999	174	JAKES VALLEY		6
54000	174	JAKES VALLEY		6
54001	174	JAKES VALLEY		.6
54002	174	JAKES VALLEY		10.
53987	180			10
53988	180	CAVE VALLEY	-	6
53989	181	CAVE VALLEY	•	10
53990	181	DRY LAKE VALLEY		6
53991		DRY LAKE VALLEY		10
53991	182	DELAMAR VALLEY		6
	182	DELAMAR VALLEY		10
53993	183	LAKE VALLEY		6
53994	183	LAKE VALLEY		6
53995	183	LAKE VALLEY		6
53996	183	LAKE VALLEY		10
53997	183	LAKE VALLEY		10
54038	207	WHITE RIVER VALLEY	*	6
54039	207	WHITE RIVER VALLEY		6
54040	207	WHITE RIVER VALLEY		6

EXHIBIT B (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

========			
Appli- cation no.	Basin no.	Basin Name	Proposed diversion rate, ft ³ /s
54041 54042 54031 54033 54033 54035 54043 54045 54045 54046 54047 54051 54051 54053 54053 54054 54055 54057 54070 54071 54073 54074	207 207 207 202 202 202 202 205 205 208 208 208 208 208 209 209 209 209 210 210 210 210 212 212 212 212 218 218 218 220	WHITE RIVER VALLEY WHITE RIVER VALLEY PATTERSON VALLEY PATTERSON VALLEY PATTERSON VALLEY PATTERSON VALLEY LOWER MEADOW VALLEY WASH LOWER MEADOW VALLEY WASH PAHROC VALLEY PAHROC VALLEY PAHROC VALLEY PAHROC VALLEY PAHROC VALLEY PAHROC VALLEY PAHRANAGAT VALLEY PAHRANAGAT VALLEY PAHRANAGAT VALLEY PAHRANAGAT VALLEY COYOTE SPRINGS VALLEY LAS VEGAS VALLEY	10 10 6 6 6 10 10 10 6 10 10 10 10 10 10 10 10 10 10 10 10 10
		Total	824

EXHIBIT C

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

Committed diversions, perennial yields, and available and proposed diversions for basins within the central corridor, the recharge area for the central corridor, and/or other parts of regional flow systems (Nevada Division of Water Resources, 1990; Nevada Department of Conservation and Natural Resources, 1988).

Basir No: =≈==: 156		Committed Diversions, A-ft/yr	Estimated Perennial Yield, A-ft/yr	Available Diversion,		Proposed LVVWD Diversion Rate, A-ft/yr	Available Diversion Less Proposed Diversion, A-ft/yr
168	HOT CREEK VALLEY	1890	5500	3610	1	7245	-3635
169A	THREE LAKES VALLEY (NORTHERN PART)	0	4000	4000	4	23183	-19183
1698	TICKAPDO VALLEY (NORTHERN PART)	0	2600	2600	3	18836	-16236
170	TICKAPOO VALLEY (SOUTHERN PART) PENOYER VALLEY	0	3400	3400	3	18836	-15436
171	COAL VALLEY	5670	4000	-1670	3	18836	-20506
172	GARDEN VALLEY	45	6000	5955	4	23183	-17228
173A	PATIPOAD VALLEY (CONTUENT DAGE)	377	6000	5623	5	27530	-21907
173B	RAILROAD VALLEY (SOUTHERN PART) RAILROAD VALLEY (NORTHERN PART)	5188	2800	-2388	3	15938	-18326
174	JAKES VALLEY	24575	75000	50425	18	95629	-45204
180	CAVE VALLEY	32	12000	11968	5	27530	-15562
181	DRY LAKE VALLEY	31	14000	13969	5 2 2 2	11591	2378
182	DELAMAR VALLEY	175	2500	2325	2	11591	-9266
183	LAKE VALLEY	120	1000	880	2	11591	-10711
202	PATTERSON VALLEY	22656	12000	-10656	5	27530	-38186
205	LOWER MEADOW VALLEY WASH	1216	4500	3284	4	23183	-19899
207	WHITE RIVER VALLEY	22915	5000	-17915	2	11591	-29506
208	PAHROC VALLEY	21183	37000	15817	• 5	27530	-11713
209	PAHRANAGAT VALLEY	19	2000.	1981	. 7	44917	-42936
210	COYOTE SPRINGS VALLEY	6678	25000	18322	[`] 5	27530	-9208
211	THREE LAKES VALLEY (SOUTHERN PART)	0	18000	18000	5	27530	-9530
212	LAS VEGAS VALLEY	256	5000	4744	6	37672	-32928
216	GARNET VALLEY	81773	25000	-56773	3	21734	-78507
217	HIDDEN VALLEY (NORTH)	1651	400	-1251	1	7245	-8496
218	CALIFORNIA WASH	18	50	32	1	7245	-7213
220	LOWER MOAPA VALLEY	510	36000	35490	2	14489	21001
	TOWER MONTH VALLET	6906	35000	28094	1	7245	20849
	Totals	203884	343750	139856	102	596960	-457094

EXHIBIT D

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

Committed diversions and recharge rates for basins within the central corridor, the recharge area for the central corridor, and/or other parts of the regional flow systems (Nevada Division of Water Resources, 1990; Harrill, et al., 1988; and Nevada Department of Conservation and Natural Resources, 1988).

====:	:					
			Proposed		Estimated	Recharge
Basir		Committed				Less Total
No.		Diversions,	Diversions,			Diversion,
		A-ft/yr	A-ft/yr	A-ft/yr	A-ft/yr	A-ft/yr
		**********			=======================================	*=======
156	HOT CREEK VALLEY	1890	7245	9135	7000	-2135
168	THREE LAKES VALLEY (NORTHERN PART)	0			2000	-21183
169A	TICKAPOO VALLEY (NORTHERN PART)	0			2600	-£1163 -16236
169B	TICKAPOO VALLEY (SOUTHERN PART)	0	18836		3400	- 15436
170	PENOYER VALLEY	5670			4300	- 20206
171	COAL VALLEY	45	23183		2000	
172	GARDEN VALLEY	45 377	27530		10000	-21228
173A	RAILROAD VALLEY (SOUTHERN PART)	5188	15938		5500	
173в	RAILROAD VALLEY (NORTHERN PART)	24575	95629	21126 120204	46000	-15626
174	JAKES VALLEY	32				-74204
180	CAVE VALLEY	31	27530 11591	27562	17000 14000	-10562
181	DRY LAKE VALLEY	175	11591	11622		2378
182	DELAMAR VALLEY	120	11591	11766 11711	5000	-6766
183	LAKE VALLEY	22656			1000	-10711
202	PATTERSON VALLEY	1216	27530	50186	13000	-37186
205	LOWER MEADOW VALLEY WASH		23183	24399	6000	-18399
207	WHITE RIVER VALLEY	22915	11591	34506	1500	-33006
208	PAHROC VALLEY	21183	27530	48713	38000	-10713
209	PAHRANAGAT VALLEY	19	44917	44936	2200	-42736
210	COYOTE SPRINGS VALLEY	6678	27530	34208	1800	-32408
211	THREE LAKES VALLEY (SOUTHERN PART)	0	27530	27530	2100	-25430
212	LAS VEGAS VALLEY (SOUTHERN PART)	256	37672	37928	6000	-31928
216	GARNET VALLEY	81773	21734	103507	30000	-73507
217	HIDDEN VALLEY (NORTH)	1651	7245	8896	400	-8496
218	UTDOEN AWTER (NOKIH)	18	7245	7263	400	-6863
220	CALIFORNIA WASH	510	14489	14999	100	- 14 899
220	LOWER MOAPA VALLEY	6906	7245	14151	100	-14051
	Totals	203884	596960	800844	221400	-579444

EXHIBIT E

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

The National Park Service (NPS) requests that the application be denied. Further, none of the information which follows should be construed to indicate that the NPS asks for anything less than denial of the application.

If the application is approved, the NPS requests the following.

I. The NPS does not wish to impede any legitimate ground-water development in the State of Nevada, which will not impair the water resources and water-related attributes of Death Valley National Monument (Death Valley NM) and Lake Mead National Recreation Area (Lake Mead NRA). However, available scientific literature (Eakin, 1966; Mifflin, 1988; Winograd and Thordarson, 1975; Harrill et al., 1988; Dettinger, 1989; and Essington, 1990) indicates that major ground-water flow systems transmit ground water to Death Valley NM and Lake Mead NRA.

Based on this information, the NPS, requests that the State Engineer establish the following ground-water basins as one designated ground-water basin.

<u>Basin No.</u>	<u>Basin Name</u>
1588 159	YUCCA FLAT
160 161 162	FRENCHMAN FLAT INDIAN SPRINGS VALLEY PAHRUMP VALLEY
168 169A	THREE LAKES VALLEY (NORTHERN PART) TICKAPOO VALLEY (NORTHERN PART)
169B 173A 211	TICKAPOO VALLEY (SOUTHERN PART) RAILROAD VALLEY (SOUTHERN PART) THREE LAKES VALLEY (SOUTHERN PART)
225 226	MERCURY VALLEY ROCK VALLEY
227A 227B 230	FORTYMILE CANYON (JACKSON FLATS) FORTYMILE CANYON (BUCKBOARD MESA) AMARGOSA DESERT
150 155C 156	LITTLE FISH LAKE VALLEY LITTLE SMOKY VALLEY (SOUTHERN PART)
173B	HOT CREEK VALLEY RAILROAD VALLEY (NORTHERN PART)

EXHIBIT E (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

Basin No.	<u>Basin Name</u>
170	PENOYER VALLEY
171	COAL VALLEY
172	GARDEN VALLEY
174	JAKES VALLEY
175	LONG VALLEY
180	CAVE VALLEY
181	DRY LAKE VALLEY
182	DELAMAR VALLEY
183	LAKE VALLEY
198	DRY VALLEY
199	ROSE VALLEY
200	EAGLE VALLEY
201	SPRING VALLEY
202	PATTERSON VALLEY
203	PANACA VALLEY
204	CLOVER VALLEY
205	LOWER MEADOW VALLEY WASH
206	KANE SPRINGS VALLEY
207	WHITE RIVER VALLEY
208	PAHROC VALLEY
209	PAHRANAGAT VALLEY
210	COYOTE SPRINGS VALLEY
212	LAS VEGAS VALLEY
215	BLACK MOUNTAINS AREA
216	GARNET VALLEY
217	HIDDEN VALLEY (NORTH)
218	CALIFORNIA WASH
219	MUDDY RIVER SPRINGS AREA
220	LOWER MOAPA VALLEY
154	NEWARK VALLEY
155A	LITTLE SMOKY VALLEY (NORTHERN PART)
155B	LITTLE SMOKY VALLEY (CENTRAL PART)

The designation would assist in protecting the interests of the NPS, the Las Vegas Valley Water District (LVVWD), the people of the United States, and the people of the State of Nevada. If this request is denied, the NPS requests that the State Engineer establish the abovementioned basins as separate designated ground-water basins.

EXHIBIT E (Continued)

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

- II. The NPS further requests that, if the application is approved, the permit be conditioned by the following.
 - A. The LVVWD shall conduct a scientific ground-water investigation of basin-fill, volcanic, and carbonate-rock aquifers in east-central and southern Nevada to determine the hydrologic relationship between Basin 181, DRY LAKE VALLEY, and the water resources of Death Valley NM and Lake Mead NRA.
 - B. The LVVWD shall establish and operate a long-term monitoring program designed to detect any potential impacts to the water resources of Death Valley NM and Lake Mead NRA, directly or indirectly incident to the appropriation sought by the application.
 - C. The LVVWD plans for monitoring and investigating ground-water resources shall be subject to the approval of the NPS and the State Engineer and shall include quality assurance protocol acceptable to the above-mentioned parties.
 - D. The LVVWD shall quarterly, or at another mutually acceptable frequency, provide all data collected and analyses completed to the NPS and the State Engineer.
 - E. The LVVWD shall cease pumping ground water, or reduce the level of pumping to the no impact level, in the event that analyses by the NPS or the State Engineer create a reasonable expectation that the senior water rights of Death Valley NM and/or Lake Mead NRA will be impaired by pumping under the permit issued under this application.
- III. The NPS reserves the right to amend this exhibit as more information becomes available.

REFERENCES CITED

Protest by Owen R. Williams, on behalf of the United States Department of the Interior, National Park Service

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IN THE OFFICE OF THE STATE ENGINEER OF THE STATE OF NEVADA

FRED BY Las Vegas Valley Water District PROTEST	PECEIVE
ON October 17. 1989, TO APPROPRIATE THE	RECEIVE
WATERS OF 181-1R, DRY LAKE VAL. LIN. NV	JUL 05 1990
	Div. of Water Resources Branch Office - Las <u>Vegas, NV</u>
Comes now The Unincorporated Town of Pahrump Printed or typed name of protestant	
whose post office address is P.O. Box 3140, Pahrump, Nevada, Street No. or P.O. Box, City, State and	39041
who we companied to the trust for the people of Pal	
of Application Number 53990 , filed on October 17.	19.89
by Las Vegas Valley Water District	to appropriate the
Printed or typed name of applicant	ted in LINCOLN COUNTY
\cdot	
County, State of Nevada, for the following reasons and on the following ground	s, to wit:
(SEE ADDENDUM)	
THEREFORE the protestant requests that the application be	
(Denied, leased cobj	oct to prior rights, etc., as the case may be)
nd that an order be entered for such relief as the State Engineer deems just and Signed	proper.
(Denied, issued subj and that an order be entered for such relief as the State Engineer deems just and Signed	proper. protestant Board Chairman
(Denied, issued subject of the state and order be entered for such relief as the State Engineer deems just and Signed Agent or Marvin Veneman, Town Frinted or type Address P.O. Box 3140	proper. protestant Board Chairman d name, If agreet
(Denied, issued subject of the first of the State Engineer deems just and Signed Signed Agent or Marvin Veneman, Town Printed or type Address P.O. Box 3140 Street No. or	proper. Protestant Board Chairman d name, if agent
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(Denied, issued subjunct and that an order be entered for such relief as the State Engineer deems just and Signed Signed Agent or Marvin Veneman, Town Printed or type Address P.O. Box 3140 Street No. or Pahrump, Nevad City, State and	proper. protestant Board Chairman d name, if agent P.O. Box No. a 89041
(Denied, issued subject of the state and order be entered for such relief as the State Engineer deems just and Signed Signed Agent or Marvin Veneman, Town Printed or type Address P.O. Box 3140 Street No. or Pahrump, Nevad	proper. protestant Board Chairman d name, if agent P.O. Box No. a 89041
(Denied, issued subjunct and that an order be entered for such relief as the State Engineer deems just and Signed Signed Agent or Marvin Veneman, Town Printed or type Address P.O. Box 3140 Street No. or Pahrump, Nevad City, State and	proper. Descriptions Board Chairman A name, if agent P.O. Best No. a 89041 124p Code No. 1990. Rowland Rowland
Chemical, issued costs and that an order be entered for such relief as the State Engineer deems just and Signed Agent or Marvin Veneman, Town Printed or type Address P.O. Box 3140 Street No. or Pahrump, Nevad City, State and City, State and Notary State of	proper. Descriptions Board Chairman d name, if agent P.O. Box No. a 89041 I Zip Code No. Poblic
Chemical, issued costs and that an order be entered for such relief as the State Engineer deems just and Signed Agent or Marvin Veneman, Town Printed or type Address P.O. Box 3140 Street No. or Pahrump, Nevad City, State and City, State and Notary State of	proper. Descriptions Board Chairman d name, if agent P.O. Best No. a 89041 124p Code No. 1990. Rowland Rowland

\$10 FILING FEE MUST ACCOMPANY PROTEST. PROTEST MUST BE FILED IN DUPLICATE.

ALL COPIES MUST CONTAIN ORIGINAL SIGNATURE.

"ADDENDUM"

THE UNINCORPORATED TOWN OF PAHRUMP PROTEST THE AFOREMENTIONED APPLICATION FOR THE FOLLOWING REASONS AND ON THE FOLLOWING GROUNDS, TO WIT:

- 1. This Application is one of 146 applications filed by the Las Vegas Valley Water District seeking a combined appropriation of some 864,195 acre feet of ground and surface water primarily for municipal use in Clark County. Diversion and export of such a quantity of water will deprive the area of origin of the water needed to protect and enhance its environment and economic well being, and the diversion will unnecessarily destroy environmental, ecological, scenic and recreational values that the State holds in trust for all its citizens.
- 2. The granting or approving of the subject Application in the absence of comprehensive planning, including but not limited to environmental impact considerations, cost considerations, socioeconomic impact considerations, and a water resource plan (such as is required by the Public Service Commission of private purveyors of water) for the Las Vegas Valley Water District Service area is detrimental to the public welfare in interest.
- 3. The approval of the subject application will sanction and encourage the willful waste of water that has been allowed, if not encouraged, by the Las Vegas Valley Water District.
- 4. The subject Application seeks to develop and transport water resources on and across lands of the United States under the jurisdiction of the United States Department of Interior, Bureau of Land Management. This Application should be denied because the Las Vegas Valley Water District has not obtained the necessary legal interest (e.g., right-of-way) in the federal land such that the applicant may extract, develop and transport water resources from the proposed point of diversion to the proposed place of use.
- 5. The Application should be denied because it individually and comulatively with other applications of the water importation project will perpetuate and may increase the inefficient use of water in the Las Vegas Valley Water District service area and frustrate efforts at water demand management in the Las Vegas Valley Water District service area.
- 6. The Las Vegas Valley Water District lacks the financial capability for developing and transporting water under the subject permit which is a prerequisite to putting the water to beneficial use.
- 7. The above-referenced Application should be denied because it fails to include the statutory required:
 - (a) Description of the place of use;
 - (b) Description of the proposed works;
 - (c) The estimated costs of such works; and
 - (d) The estimated time required to put the subject water to beneficial use.
- 8. The Application cannot be granted because the applicant has failed to provide information to enable the State Engineet to safeguard the public interest properly. The adverse effects of this Application and related applications associated with the proposed water appropriation and transportation project (largest appropriation of ground water in the history of the State of Nevada) cannot properly be evaluated without an in-

dependent, forma and publicly-reviewable as sment of:

- (a) cumulative impacts of the proposed extraction;
- (b) mitigation measures that will reduct the impacts of the proposed extraction;
- (b) alternatives to the proposed extraction, including but not limited to, the alternatives of no extraction and aggressive implementation of all proven and cost-effective water demand management strategies.
- 9. The subject Application should be denied because the population projections upon which the water demand projections are based are unrealistic and ignore numerous constraints to infrastructure and services, degraded air quality, etc.
- 10. The granting of approval of the above-referenced Application would be detrimental to the public interest and not made in good faith since it would allow the Las Vegas Valley Water District to lock up vital water resources for possible use sometime in the distant future beyond current planning horizons.
- 11. The subject Application should be denied because current and developing trends in housing, landscaping, national plumbing fixture standards and demographic patterns all suggest that the simplistic water demand forecasts upon which the proposed transfers are based substantially overstate future water demand needs.
- 12. Inasmuch as a water extraction and transbasin conveyance project of this magnitude has never been considered by the State Engineer, it is therefore impossible to anticipate all potential adverse affects without further information and study. Accordingly, the protestant reserves the right to amend the subject protest to include such issues as they may develop as a result of further information and study.
- 13. We, the Town of Pahrump know first hand the economic hardship caused by over appropriation of water. Currently the growth of the Pahrump Valley is threatened because of technical over allocation of water. If the Las Vegas Valley Water District is allowed to obtain all remaining available water rights in the various water basins as they have requested, then all these areas will be growth stunted at their current levels. We protect the acquisitions that the Las Vegas Valley Water District has requested. The current request would destroy the economic and growth potential of each basin affected.
- 14. The undersigned additionally incorporates by reference as though fully set forth herein and adopts as its own, each and every other protest to the subject Application filed pursuant to NSR 533.365.